

To: Councillors D Edwards (Chair)

Peter Sloman
CHIEF EXECUTIVE

Civic Offices, Bridge Street, Reading RG1 2LU ☎ 0118 937 3787

Direct: 2 0118 937 2368

e-mail:

julie.quarmby@reading.gov.uk

19 June 2019

Your contact is: Julie Quarmby - Committee Services

## NOTICE OF MEETING - LICENSING APPLICATIONS SUB-COMMITTEE 2 - 27 JUNE 2019

A meeting of the Licensing Applications Sub-Committee 2 will be held on Thursday, 27 June 2019 at 9.30 am in the Council Chamber, Civic Offices, Bridge Street, Reading, RG1 2LU. The Agenda for the meeting is set out below.

ACTION WARDS Page No AFFECTED

#### 1. DECLARATIONS OF INTEREST

- (a) Councillors to declare any disclosable pecuniary interests they may have in relation to the items for consideration;
- (b) Councillors to declare whether they wish to speak on the grounds they:
- (i) Have submitted a relevant representation as an interested party; or
- (ii) Will be speaking on behalf of an interested party.

# 2. APPLICATION FOR THE REVIEW OF A PREMISES LICENCE - CAVERSHA 3 - 108 BEST ONE

To consider an application for the review of a Premises Licence in respect of Best One, 1A Nire Road, Caversham, Reading, RG4 5LT.

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## LICENSING ACT 2003 HEARING ON THURSDAY 27 JUNE 2019 @ 9.30 HOURS

## APPLICATION FOR THE REVIEW OF A PREMISES LICENCE

#### 1. Premises:

Mr Tajender Singh Parmar Best One 1a Nire Road, Caversham Reading RG1 5LT

## 2. Applicants Requesting Review:

Ian Savill on behalf of the Chief Inspector of Weights and Measures

#### 3. Grounds for Review

The Trading Standards team as a responsible authority under the Licensing Act 2003 and under the licensing objectives of prevention of crime and disorder, the prevention of public nuisance, the protection of children from harm and public safety make application for the review of the premises licence for Best One,1a Nire Road, Caversham, Reading.

A combination of underage alcohol sales and a host of licence condition breaches unearthed during inspections outlined below have led Reading Borough Council's Trading Standards to taking this final serious step in reviewing the premises licence.

25.10.2018 - The shop was visited during a Thames Valley Police under 18 test purchase exercise, where a 17 year old was able to purchase alcohol from Mr Parmar, the premises licence holder and designated premises supervisor without being asked for proof of age. Less than four months later, the shop was visited again during a second under 18 test purchase, conducted by Reading Borough Council, where a 15 year old was able to purchase alcohol without being asked for proof of age.

20.03.2019 - The shop was then visited during a joint inspection by a Licensing Enforcement Officer and the Community Alcohol Partnership Officer. During this inspection a number of items required attention. Therefore, the premises is failing in its duty to promote the licensing objectives of the prevention of crime and disorder and protecting children from harm.

The owner Mr Parmar, who has been the premises licence holder and designated premises supervisor since September 2017. The issues contributing to this review application began on the 25th October 2018 when Mr Parmer failed a Thames Valley Police under age test purchase, when he sold alcohol to a 17 year old test purchaser without asking for proof of age.

Following an initial failed test purchase failure by Mr Parmar, it was expected that he take immediate steps to improve diligence by retraining, particularly around challenging for proof of age in practice, recording refusals and ensuring suitable signage is on display advising customers of the age verification policy. However, on the 18 February 2019, the shop failed a second test purchase, this time selling alcohol without asking for proof of age from a 15 year old test purchaser.

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The time between the two failures was just under four months, and while this is outside the offence of persistently selling alcohol to a person under the age of 18 (two failures in three months) under s147A of the Licensing Act 2003, it was not by far. Guidance on s147A of the Licensing Act 2003 and s182 Guidance states:

#### s147A Guidance

68. Amendments to the statutory guidance issued under section 182 of the 2003 Act (following revisions through the Police Reform and Social Responsibility Act 2011) recommend that where the offence of persistently selling alcohol to children has been committed at a premises that licensing authorities should review the premises licence with a view to considering revocation of the licence unless such a course is plainly not appropriate. To help this process, the police and trading standards should ensure that they notify licensing authorities about underage sales. This might be done through regular meetings with the licensing authority or through forums on which the police, trading standards and licensing authorities sit.

11.29 The Government recognises that the majority of licensed premises operate responsibly and undertake due diligence checks on those who appear to be under the age of 18 at the point of sale (or 21 and 25 where they operate a Challenge 21 or 25 scheme). Where these systems are in place, licensing authorities may wish to take a proportionate approach in cases where there have been two sales of alcohol within very quick succession of one another (e.g., where a new cashier has not followed policy and conformed with a store's age verification procedures). However, where persistent sales of alcohol to children have occurred at premises, and it is apparent that those managing the premises do not operate a responsible policy or have not exercised appropriate due diligence, responsible authorities should consider taking steps to ensure that a review of the licence is the norm in these circumstances. This is particularly the case where there has been a prosecution for the offence under section 147A or a closure notice has been given under section 169A of the 2003 Act. In determining the review, the licensing authority should consider revoking the licence if it considers this appropriate.

To assist in determining general compliance with the Licensing Act 2003 objectives, and to see if the business had been taking steps to make improvements following the test purchase failures, an inspection of the premises took place on the 20th March 2019 by a Licensing Officer of Reading Borough Council and the Community Alcohol Partnership Officer. Several matters were noted including a lack of authorisations to sell alcohol, no training records produced and no refusals log. These are practical issues and beyond some of the more administrative defects often found in licensed premises.

The impact of the two failed test purchases does not appear to have landed with Mr Parmar, the premises licence Holder and demonstrates that either there is wilful neglect of his responsibilities under the Licensing Act 2003 or he is simply ignorant of those obligations.

The lack of response from Mr Parmar to the two failures, demonstrated by the failings found on the inspection on the 20th March 2019, suggest that Mr Parmar does not have the prerequisites required for responsible retailing of alcohol and as such, <u>the Trading Standards Service recommends the revocation of the premises licence.</u>

## Licensing team/TVP/CAP inspections and interactions with the premises.

The Licensing Authority fully support the application for the review of the premises licence for Best One, 1a Nire Road, Caversham, Reading.

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On 25.10. 2018 Thames Valley Police completed a test purchase process at Best One during which Mr Parmar, the premises licence holder and designated premises supervisor sold a bottle of Bulmers Cider abv 4.0% to an underage female. Mr Parmar was issued with a fixed penalty notice for £90.00 for the offence committed which is understood to have been paid.

On the 20.02.2019 a Licensing officer visited with the Council's Community Alcohol Partnership (CAB) Officer and found the following issues:

- 1) Part B of the premises licence was seen on display however it was an out of date copy with the name of the former licence holder on which is a criminal offence.
- 2) Part A of the premises licence could not be produced. Two pages of Part A were found on the wall but the other pages were missing which is a criminal offence.
- 3) A Section 57 notice was not displayed at the premises which is a criminal offence.
- 4) No staff could demonstrate that they had been authorised to sell alcohol.

## Advisories

- 5) No training records could be produced for any member of staff.
- 6) No refusal book was in use at the premises.
- 7) No incident book was in use at the premises to record any incident that undermines the promotion of the four licensing objectives.
- 8) Issues with operation of CCTV which assist in promoting the licensing objective of preventing crime and disorder.
- 9) Staff did not know what the four licensing objectives were.

## Legislation, Case Law and Licensing Act 2003 Guidance

It should be noted that paragraph 51 of the Licensing Act 2003 states that a review is of the premises licence and not the premises licence holder. Therefore the activities that have been carried on in accordance, or not in accordance, with a licence are what should be considered when determining a review application.

It should also be noted that in the High Court case (case stated) of East Lindsev DC v Abu Hanif it states:

That the licensing objectives require a prospective consideration of what is warranted in the public interest having regard to the twin considerations of prevention and deterrence.

## Role of the designated premises licence holder(DPS)

The Licensing Act states the DPS is the person in day-to-day control of the licensed premises. The DPS must be a personal licence holder. They are the person nominated for the role by the premises licence holder and should be the person in day-to-day control of the premises. The DPS is required where the sale of alcohol by retail takes place and is the main point of accountability within premises where alcohol is sold. They should be easily identifiable by the police or other authorities as the person in charge of the premises. The role carries with it a great deal of responsibility. The DPS plays a key role in actively promoting the licensing objectives and in implementing the

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measures stated in the operating schedule and must ensure that the premises operate legally at all times.

The 2003 Act does not require a designated premises supervisor or any other personal licence holder to be present on the premises at all times when alcohol is sold. However, the designated premises supervisor and the premises licence holder remain responsible for the premises at all times including compliance with the terms of the 2003 Act and conditions attached to the premises licence to promote the licensing objectives.

## Mandatory Conditions (noted on premises licence)

Age Verification Policy (commencement 01/10/2014)

- 1. The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
- 2. The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
- 3. The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either—
- (a) a holographic mark, or
- (b) an ultraviolet feature.
- **4.** Date of receipt of application: 09.05.2019

A copy of the review application received is shown at **Appendix PN-1** 

5. Date of closure of period for representations: 04.06.2019

#### 6. Representations received:

During the 28 day consultation period, representations were received in regard to this review application from;

Thames Valley Police which is shown at Appendix PN-2

The Licensing Team is shown at Appendix PN-3

Information provided by premises licence holder is shown at Appendix PN-4

Local residents (letters of support) are shown at Appendix PN-5

## 7. Background

The premises is located within a residential area, off the main Amersham Road, Caversham, Reading.

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The premises licence holder and the designated premises supervisor is stated as: Mr Tajender Singh Parmar and has held both these positions since 2017. (if the premises is operated and managed on a day-to-day basis by the premises licence holder, then they may appoint themselves as the DPS).

The premises currently has the benefit of a premises licence for the activities and hours detailed below: A copy of the current licence LP2002114 is shown at **Appendix PN-6** 

A plan showing the premises and surrounding area is shown at Appendix PN-7

## Licensable Activities authorised by the Licence

## Hours for the Sale by Retail of Alcohol - Off the Premises

Monday from 0800hrs until 2300hrs
Tuesday from 0800hrs until 2300hrs
Wednesday from 0800hrs until 2300hrs
Thursday from 0800hrs until 2300hrs
Friday from 0800hrs until 2300hrs
Saturday from 0800hrs until 2300hrs
Sunday from 1000hrs until 2230hrs

Good Friday from 0800hrs until 2230hrs Christmas Day from 1200hrs until 1500hrs and 1900hrs until 2230hrs

## 8. Licensing Objectives and Reading Borough Council's Licensing Policy Statement

In determining this application the Licensing Authority has a duty to carry out its functions with a view to promoting the four licensing objectives, which are as follows:-

- the prevention of crime and disorder;
- public safety
- the prevention of public nuisance
- the protection of children from harm

In determining this application the Licensing Authority must also have regard to the representations received, the Licensing Authority's statement of licensing policy and any relevant section of the statutory guidance to licensing authorities.

## 9. Power of Licensing Authority on the determination of a Review

In determining the application the sub-committee can take such of the steps as it considers appropriate for the promotion of the licensing objectives, which are:

- 1. take no further action
- 2. to issue formal warnings to the premises supervisor and/or premises licence holder
- 3. modify the conditions of the licence (including, but not limited to hours of operation of licensable activities)
- 4. exclude a licensable activity from the scope of the licence
- 5. remove the designated premises licence supervisor
- 6. suspend the licence for a period not exceeding three months
- 7. revoke the licence

Where the sub-committee takes a step mentioned in 3 or 4 above it may provide that the modification or exclusion is to have effect for a period not exceeding three months or

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permanently.

## Amended Guidance issued under section 182 of the Licensing Act 2003 April 2018

#### Licensing objectives and aims

- 1.2 The legislation provides a clear focus on the promotion of four statutory objectives which must be addressed when licensing functions are undertaken.
- 1.3 The licensing objectives are:
- The prevention of crime and disorder;
- Public safety;
- The prevention of public nuisance; and
- The protection of children from harm.
- 1.4 Each objective is of equal importance. There are no other statutory licensing objectives, so that the promotion of the four objectives is a paramount consideration at all times.

#### Licensing Objectives and Aims:

1.5 However, the legislation also supports a number of other key aims and purposes. These are vitally important and should be principal aims for everyone involved in licensing work.

## They include:

protecting the public and local residents from crime, anti-social behaviour and noise nuisance caused by irresponsible licensed premises;

#### <u>Purpose</u>

- 1.7 This Guidance is provided to licensing authorities in relation to the carrying out of their functions under the 2003 Act. It also provides information to magistrates' courts hearing appeals against licensing decisions and has been made widely available for the benefit of those who run licensed premises, their legal advisers and the general public. It is a key medium for promoting best practice, ensuring consistent application of licensing powers across England and Wales and for promoting fairness, equal treatment and proportionality.
- 1.8 The police remain key enforcers of licensing law. This Guidance does not bind police officers who, within the parameters of their force orders and the law, remain operationally independent. However, this Guidance is provided to support and assist police officers in interpreting and implementing the 2003 Act in the promotion of the four licensing objectives.

#### Legal status

1.9 Section 4 of the 2003 Act provides that, in carrying out its functions, a licensing authority must 'have regard to' guidance issued by the Secretary of State under section 182. This Guidance is therefore binding on all licensing authorities to that extent. However, this Guidance cannot anticipate every possible scenario or set of circumstances that may arise and, as long as licensing authorities have properly understood this Guidance, they may depart from it if they have good reason to do so and can provide full reasons. Departure from this Guidance could give rise to an appeal or judicial review, and the reasons given will then be a key consideration for the

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courts when considering the lawfulness and merits of any decision taken.

1.10 Nothing in this Guidance should be taken as indicating that any requirement of licensing law or any other law may be overridden (including the obligations placed on any public authorities under human rights legislation). This Guidance does not in any way replace the statutory provisions of the 2003 Act or add to its scope and licensing authorities should note that interpretation of the 2003 Act is a matter for the courts. Licensing authorities and others using this Guidance must take their own professional and legal advice about its implementation.

#### Licensing policies

- 1.11 Section 5 of the 2003 Act requires a licensing authority to determine and publish a statement of its licensing policy at least once every five years. The policy must be published before it carries out any licensing functions under the 2003 Act.
- 1.12 However, determining and publishing a statement of its policy is a licensing function and as such the authority must have regard to this Guidance when taking this step. A licensing authority may depart from its own policy if the individual circumstances of any case merit such a decision in the interests of the promotion of the licensing objectives. But once again, it is important that it should be able to give full reasons for departing from its published statement of licensing policy. Where revisions to this Guidance are issued by the Secretary of State, there may be a period of time when the licensing policy statement is inconsistent with the Guidance (for example, during any consultation by the licensing authority). In these circumstances, the licensing authority should have regard, and give appropriate weight, to this Guidance and its own existing licensing policy statement.
- 5.3 Section 191 provides the meaning of "alcohol" for the purposes of the 2003 Act. It should be noted that a wide variety of foodstuffs contain alcohol but generally in a highly diluted form when measured against the volume of the product. For the purposes of the 2003 Act, the sale or supply of alcohol which is of a strength not exceeding 0.5 per cent ABV (alcohol by volume) at the time of the sale or supply in question is not a licensable activity. However, where the foodstuff contains alcohol at greater strengths, for example, as with some alcoholic jellies, the sale would be a licensable activity.
- 5.4 The definition of alcohol was amended by the Policing and Crime Act 2017 to include alcohol "in any state". This is to make it clear that products such as powdered and vaporised alcohol fall within the definition provided by the 2003 Act.

#### The role of responsible authorities

9.11 Responsible authorities under the 2003 Act are automatically notified of all new applications. While all responsible authorities may make representations regarding applications for licences and club premises certificates and full variation applications, it is the responsibility of each responsible authority to determine when they have appropriate grounds to do so.

## The role of responsible authorities (eg Police)

9.12 Each responsible authority will be an expert in their respective field, and in some cases it is likely that a particular responsible authority will be the licensing authority's main source of advice in relation to a particular licensing objective. For example, the police have a key role in managing the night-time economy and should have good working relationships with those operating in their local area5. The police should usually therefore be the licensing authority's main source of advice on matters relating to the promotion of the crime and disorder licensing objective. However, any

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responsible authority under the 2003 Act may make representations with regard to any of the licensing objectives if they have evidence to support such representations. Licensing authorities must therefore consider all relevant representations from responsible authorities carefully, even where the reason for a particular responsible authority's interest or expertise in the promotion of a particular objective may not be immediately apparent. However, it remains incumbent on all responsible authorities to ensure that their representations can withstand the scrutiny to which they would be subject at a hearing.

## Licensing authorities acting as responsible authorities

9.13 Licensing authorities are included in the list of responsible authorities. A similar framework exists in the Gambling Act 2005. The 2003 Act does not require responsible authorities to make representations about applications for the grant of premises licences or to take any other steps in respect of different licensing processes. It is, therefore, for the licensing authority to determine when it considers it appropriate to act in its capacity as a responsible authority; the licensing authority should make this decision in accordance with its duties under section 4 of the 2003 Act.

#### Hearings

- 9.31 Regulations governing hearings may be found on the www.legislation.gov.uk website. If the licensing authority decides that representations are relevant, it must hold a hearing to consider them. The need for a hearing can only be avoided with the agreement of the licensing authority, the applicant and all of the persons who made relevant representations. In cases where only 'positive' representations are received, without qualifications, the licensing authority should consider whether a hearing is required. To this end, it may wish to notify the persons who made representations and give them the opportunity to withdraw those representations. This would need to be done in sufficient time before the hearing to ensure that parties were not put to unnecessary inconvenience.
- 9.38 In determining the application with a view to promoting the licensing objectives in the overall interests of the local community, the licensing authority must give appropriate weight to:
- the steps that are appropriate to promote the licensing objectives;
- the representations (including supporting information) presented by all the parties;
- this Guidance:
- its own statement of licensing policy.

## <u>Determining actions that are appropriate for the promotion of the licensing objectives</u>

- 9.42 Licensing authorities are best placed to determine what actions are appropriate for the promotion of the licensing objectives in their areas. All licensing determinations should be considered on a case-by-case basis. They should take into account any representations or objections that have been received from responsible authorities or other persons, and representations made by the applicant or premises user as the case may be.
- 9.43 The authority's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve.

#### Designated premises supervisor

10.26 The 2003 Act provides that, where a premises licence authorises the supply of alcohol, it must include a condition that no supply of alcohol may be made at a time

when no designated premises supervisor has been specified in the licence or at a time when the designated premises supervisor does not hold a personal licence or the personal licence has been suspended.

10.27 The main purpose of the 'designated premises supervisor' as defined in the 2003 Act is to ensure that there is always one specified individual among these personal licence holders who can be readily identified for the premises where a premises licence is in force. That person will normally have been given day to day responsibility for running the premises by the premises licence holder. The requirements set out in relation to the designated premises supervisor and authorisation of alcohol sales by a personal licence holder do not apply to community premises in respect of which a successful application has been made to disapply the usual mandatory conditions in sections 19(2) and 19(3) of the 2003 Act (see Chapter 4 of this Guidance).

10.28 The 2003 Act does not require a designated premises supervisor or any other personal licence holder to be present on the premises at all times when alcohol is sold. However, the designated premises supervisor and the premises licence holder remain responsible for the premises at all times including compliance with the terms of the 2003 Act and conditions attached to the premises licence to promote the licensing objectives.

## Authorisation by personal licence holders

10.29 In addition, every premises licence that authorises the sale of alcohol must require that every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence. This in most instances will be the designated premises supervisor who must hold a valid personal licence. Any premises at which alcohol is sold or supplied may employ one or more personal licence holders. This does not mean that the condition should require the presence of the designated premises supervisor or any other personal licence holder on the premises at all times.

10.30 Similarly, the fact that every supply of alcohol must be made under the authority of a personal licence holder does not mean that only personal licence holders can make sales or that they must be personally present at every transaction. A personal licence holder may authorise members of staff to make sales of alcohol but may be absent at times from the premises when a transaction takes place. However, the responsible personal licence holder may not be able to escape responsibility for the actions of anyone authorised to make sales.

10.31 "Authorisation" does not imply direct supervision by a personal licence holder of each sale of alcohol. The question arises as to how sales can be authorised. Ultimately, whether an authorisation has been given is a question of fact that would have to be decided by the courts on the evidence before it in the course of a criminal prosecution.

- 10.32 The following factors should be relevant in considering whether or not an authorisation has been given:
- the person(s) authorised to sell alcohol at any particular premises should be clearly identified:
- the authorisation should have specified the acts which may be carried out by the person who is authorised to supply alcohol;
- there should be an overt act of authorisation, for example, a specific written statement given to the individual who is authorised to supply alcohol; and
- there should be in place sensible arrangements for the personal licence holder to monitor the activity that they have authorised on a reasonably regular basis.

- 10.33 It is strongly recommended that personal licence holders give specific written authorisations to individuals whom they are authorising to retail alcohol. A single written authorisation would be sufficient to cover multiple sales over an unlimited period. This would assist personal licence holders in demonstrating due diligence should issues arise with enforcement authorities; and would protect employees if they themselves are challenged in respect of their authority to sell alcohol.
- 10.34 Written authorisation is not a requirement of the 2003 Act and its absence alone could not give rise to enforcement action.
- 10.35 It must be remembered that while the designated premises supervisor or a personal licence holder may authorise other individuals to sell alcohol in their absence, they are responsible for any sales that may be made. Similarly, the premises licence holder remains responsible for ensuring that licensing law and licence conditions are observed at the premises.

#### The Review process

- 11.1 The proceedings set out in the 2003 Act for reviewing premises licences and club premises certificates represent a key protection for the community where problems associated with the licensing objectives occur after the grant or variation of a premises licence or club premises certificate.
- 11.2 At any stage, following the grant of a premises licence or club premises certificate, a responsible authority, or any other person, may ask the licensing authority to review the licence or certificate because of a matter arising at the premises in connection with any of the four licensing objectives.

## Powers of a licensing authority on the determination of a review

- 11.6 Where the relevant licensing authority does act as a responsible authority and applies for a review, it is important that a separation of responsibilities is still achieved in this process to ensure procedural fairness and eliminate conflicts of interest. As outlined previously in Chapter 9 of this Guidance, the distinct functions of acting as licensing authority and responsible authority should be exercised by different officials to ensure a separation of responsibilities.
- 11.10 Where authorised persons and responsible authorities have concerns about problems identified at premises, it is good practice for them to give licence holders early warning of their concerns and the need for improvement, and where possible they should advise the licence or certificate holder of the steps they need to take to address those concerns. A failure by the holder to respond to such warnings is expected to lead to a decision to apply for a review. Co-operation at a local level in promoting the licensing objectives should be encouraged and reviews should not be used to undermine this co-operation.
- 11.16 The 2003 Act provides a range of powers for the licensing authority which it may exercise on determining a review where it considers them appropriate for the promotion of the licensing objectives.
- 11.17 The licensing authority may decide that the review does not require it to take any further steps appropriate to promoting the licensing objectives. In addition, there is nothing to prevent a licensing authority issuing an informal warning to the licence holder and/or to recommend improvement within a particular period of time. It is expected that licensing authorities will regard such informal warnings as an important mechanism for ensuring that the licensing objectives are effectively promoted and

that warnings should be issued in writing to the licence holder.

11.18 However, where responsible authorities such as the police or environmental health officers have already issued warnings requiring improvement - either orally or in writing - that have failed as part of their own stepped approach to address concerns, licensing authorities should not merely repeat that approach and should take this into account when considering what further action is appropriate. Similarly, licensing authorities may take into account any civil immigration penalties which a licence holder has been required to pay for employing an illegal worker.

## Reviews arising in connection with crime

- 11.24 A number of reviews may arise in connection with crime that is not directly connected with licensable activities. For example, reviews may arise because of drugs problems at the premises, money laundering by criminal gangs, the sale of contraband or stolen goods, the sale of firearms, or the sexual exploitation of children. Licensing authorities do not have the power to judge the criminality or otherwise of any issue. This is a matter for the courts. The licensing authority's role when determining such a review is not therefore to establish the guilt or innocence of any individual but to ensure the promotion of the crime prevention objective.
- 11.25 Reviews are part of the regulatory process introduced by the 2003 Act and they are not part of criminal law and procedure. There is, therefore, no reason why representations giving rise to a review of a premises licence need be delayed pending the outcome of any criminal proceedings. Some reviews will arise after the conviction in the criminal courts of certain individuals, but not all. In any case, it is for the licensing authority to determine whether the problems associated with the alleged crimes are taking place on the premises and affecting the promotion of the licensing objectives. Where a review follows a conviction, it would also not be for the licensing authority to attempt to go beyond any finding by the courts, which should be treated as a matter of undisputed evidence before them.
- 11.26 Where the licensing authority is conducting a review on the grounds that the premises have been used for criminal purposes, its role is solely to determine what steps should be taken in connection with the premises licence, for the promotion of the crime prevention objective. It is important to recognise that certain criminal activity or associated problems may be taking place or have taken place despite the best efforts of the licence holder and the staff working at the premises and despite full compliance with the conditions attached to the licence. In such circumstances, the licensing authority is still empowered to take any appropriate steps to remedy the problems. The licensing authority's duty is to take steps with a view to the promotion of the licensing objectives and the prevention of illegal working in the interests of the wider community and not those of the individual licence holder.

As such the current Secretary of State's Section 182 Guidance pursuant to the Licensing Act 2003 specifically deals with this in Section 11.29, and outlines the following:

"The Government recognises that the majority of licensed premises operate responsibly and undertake due diligence checks on those who appear to be under the age of 18 at the point of sale (or 21 and 25 where they operate a Challenge 21 or 25 scheme). Where these systems are in place, licensing authorities may wish to take a proportionate approach in cases where there have been two sales of alcohol within very quick succession of one another (e.g., where a new cashier has not followed policy and conformed with a store's age verification procedures). However, where

persistent sales of alcohol to children have occurred at premises, and it is apparent that those managing the premises do not operate a responsible policy or have not exercised appropriate due diligence, responsible authorities should consider taking steps to ensure that a review of the licence is the norm in these circumstances".

## <u>Furthermore the current Reading Borough Council statement of Licensing Policy states:</u>

- 1.2 The Council must have regard to the four licensing objectives when carrying out it's functions under the Licensing Act 2003. The Licensing Authority will also have regard to other Council policies which have been introduced to tackle issues that may undermine crime and disorder or any of the other licensing objectives. The Licensing Authority will have regard to the contents of this policy as well as the Secretary of State's Guidance issued under Section 182 of the Licensing Act 2003. It may also depart from this policy and the Secretary of State's Guidance if there are exceptional circumstances and it is appropriate to do so to promote the licensing objectives. If the Licensing Authority departs from the Secretary of State's Guidance it will give reasons as per paragraph 1.9 of that guidance.
- 1.3 The legislation also supports other key aims and purposes. These are outlined in paragraph 1.5 of the guidance and should be principal aims for all parties involved in licensing for the promotion of the licensing objectives. The licensing authority will have regard to these key aims in it's decision making. They are:
- Protecting the public and local residents from crime, anti social behaviour and noise nuisance associated and caused by irresponsible licensed premises;
- Giving the police and licensing authorities the powers they need to effectively manage and police the night time economy and take action against those premises that are causing problems;
- Recognising the important role which pubs and other licensed premises play in our local communities by minimising the regulatory burden on business, encouraging innovation and supporting responsible premises;
- Providing a regulatory framework for alcohol which reflects the needs of local communities and empowers local authorities to make and enforce decisions about the most appropriate licensing strategies for their local area;
- Encouraging greater community involvement in licensing decisions and giving local residents the opportunity to have their say regarding licensing decisions that may affect them.
- 1.4 The Council has shaped it's policies in line with the aims stated previously. The Licensing Authority will also have regard to other policies, strategies and initiatives that have been adopted to promote the licensing objectives. Such policies include a 'Reducing the Strength' initiative to tackle the consumption of super strength beers and ciders (above 6.5 of super strength products has been shown to undermine the licensing objectives and cause anti social behaviour as well as being damaging to health. Other policies, initiatives and strategies which will be taken into account may include the Council's Drug and Alcohol policy as well as policies to do with general health and wellbeing and public health. The

Council also places the highest priority when dealing with the potential exploitation of children and vulnerable people - whether that is through their attendance at licensed premises or their employment at those premises. The licensing authority would expect all licence holders and everyone involved in licensing to take cognisance of these

policies, strategies and initiatives.

- 1.5 This licensing policy aims to make Reading's night time economy an economy for all. A diverse range of responsibly run premises are to be encouraged. The licensing authority wishes to discourage drunkenness and a move away from alcohol led vertical drinking establishments. We would expect responsibly run premises to actively promote the licensing objectives through promoting extra seating at their premises; instigating effective dispersal from their premises at the conclusion of licensable activities and engagement with the licensing authority and other responsible authorities in policies, initiatives and strategies that promote Reading as a safe, healthy, diverse and vibrant night time economy suitable for all.
- 1.6 The predominantly urban nature of Reading as a town means that an appropriate balance needs to be struck between the needs of local business and the needs of local residents. This licensing policy seeks to encourage all stakeholders to engage in the licensing process so that the needs of all can be taken into account and issues dealt with in a spirit of partnership and cooperation.

#### Crime and Disorder Act 1998

- 3.2 This Act requires local authorities and other bodies to consider crime and disorder reduction. Section 17 of the Act states that it shall be the duty of each authority, to exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that is reasonably can to prevent, crime and disorder in its area (including anti social and other behaviour adversely affecting the local environment). This links specifically with the licensing objective of prevention of crime and disorder and the licensing authority will take into account all reasonable measures that actively promote this licensing objective.
- 8.17 The Authority carries out joint test purchasing operations with other responsible authorities such as Thames Valley Police and Trading Standards as well as the Community Alcohol Partnership officer. Test purchasing operations will also be carried out to ensure that licensed premises are adhering to their age verification policy as per the mandatory conditions attached to all licences that sell alcohol.
- 8.18 Where a licensed premises is found to have sold alcohol to a child under the age of 18 years of age then the authority will look to take immediate remedial action against that premises and that licence holder. Similarly, if a premises is found to be selling alcohol in breach of it's licence conditions or the mandatory conditions, those are offences which the authority deems to be particularly serious and will look to take action to prevent a reoccurrence.

#### 9. Enforcement - General Principles

- 9.1 It is the responsibility under the Act for all responsible authorities; licence holders and prospective licence holders to actively promote the four licensing objectives. The Council along with partner agencies, has a wider responsibility to protect the public as a whole and prevent crime, harm or nuisance from taking place.
- 9.2 The Authority will carry out it's licensing functions with a view to actively promoting the licensing objectives and maintaining public safety. This applies to the dual role the licensing authority has both as the administrator of the process and as a responsible authority.
- 9.3 The Licensing Authority has previously and will continue to work with other responsible authorities and partner agencies in order to ensure that the licensing

objectives are promoted and that a consistent and joined up approach is taken to enforcement across Reading.

- 9.4 Reading Borough Council and Thames Valley Police work in partnership when carrying out work that involves licensed premises and any matter that undermines the licensing objectives. The Authority and Thames Valley Police also work in partnership with colleagues in the Home Office Immigration Enforcement team and Trading Standards on a variety of issues including the prevention and detection of illegal working in licensed premises and issues surrounding super strength alcoholic products and responsible alcohol retailing.
- 9.5 The Licensing Authority, Trading Standards and Thames Valley Police have established a regular partnership group to discuss and identify issues arising from licensed premises and to decide what, if any, enforcement action should be taken against any such premises. The partnership group is often attended by other colleagues so as to provide the widest possible, joined up approach to tackling issues in relation to licensed premises. It is the authority's view that issues are best tackled, whenever practicable, through this joined up approach as it provides consistency and a best practice approach to dealing with licensing issues.
- 9.8 It is the Authority's view that the sale of alcohol or other age restricted products to children is completely unacceptable. The Authority will work with colleagues in Thames Valley Police, Trading Standards and the Community Alcohol Partnership to regularly carry out test purchases on licensed premises. The sale of alcohol to children is an offence under the Act. Any premises or licence holder that is found to be selling alcohol to children is likely to have enforcement taken against them.
- 9.9 A further offence of persistently selling alcohol to children has also been inserted into the Licensing Act 2003. This is defined as alcohol being sold to a child on two occasions within a period of three consecutive months. Any premises that is found to be persistently selling alcohol to children will, as per the Secretary of State's Guidance at paragraph 11.30, have that premises licence reviewed with a view to having it revoked.
- 9.10 As well as test purchasing exercises being undertaken to establish whether alcohol is being sold to children, test purchasing exercises will also be carried out to ascertain whether a premises is adhering to it's age verification policy. Most licences will have a condition stating what the premises' age verification policy should be. Further, the mandatory conditions on all premises licences that authorise the sale of alcohol clearly state that each premises must implement an age verification policy and that all sales must be carried out in accordance with that policy. Therefore, if a premises operates a Challenge 25 policy and only accepts certain photographic ID, then they will be tested to see that this is being done. It is the Authority's view that a Challenge 25 age verification policy should be adopted as best practice with only nationally accredited photo ID being acceptable as proof of age. Any premises found to be selling alcohol not in accordance with their own adopted age verification policy will be committing an offence which could lead to enforcement action being taken to prevent a reoccurrence.

## Inspections

9.6 The Authority will carry out inspections at all premises where a premises licence is in force. Additionally, an inspection may also be carried out where an application for a grant, variation or review is received by the Authority to ascertain the likely effect of granting any application on the promotion of the licensing objectives. Inspections may also be carried out if the Authority or one of our partner agencies/responsible authorities are made aware of complaints or other incidents that undermine the promotion of the

licensing objectives.

9.7 Inspections will be carried out solely by the Licensing Authority or in conjunction with other partners such as Thames Valley Police, Home Office Immigration Enforcement and Trading Standards.

## **Test Purchasing**

- 9.8 It is the Authority's view that the sale of alcohol or other age restricted products to children is completely unacceptable. The Authority will work with colleagues in Thames Valley Police, Trading Standards and the Community Alcohol Partnership to regularly carry out test purchases on licensed premises. The sale of alcohol to children is an offence under the Act. Any premises or licence holder that is found to be selling alcohol to children is likely to have enforcement taken against them.
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- 9.10 As well as test purchasing exercises being undertaken to establish whether alcohol is being sold to children, test purchasing exercises will also be carried out to ascertain whether a premises is adhering to it's age verification policy. Most licences will have a condition stating what the premises' age verification policy should be. Further, the mandatory conditions on all premises licences that authorise the sale of alcohol clearly state that each premises must implement an age verification policy and that all sales must be carried out in accordance with that policy. Therefore, if a premises operates a Challenge 25 policy and only accepts certain photographic ID, then they will be tested to see that this is being done. It is the Authority's view that a Challenge 25 age verification policy should be adopted as best practice with only nationally accredited photo ID being acceptable as proof of age. Any premises found to be selling alcohol not in accordance with their own adopted age verification policy will be committing an offence which could lead to enforcement action being taken to prevent a reoccurrence.
- 9.11 Further offences in relation to children and alcohol are listed at paragraph 8.15 of this policy and licence holders are expected to be aware of these and to undertake due diligence to prevent these serious crimes occurring. All premises that sell alcohol are expected to have robust systems in place to ensure alcohol is not sold to children.

#### **Enforcement Approach**

- 9.12 Where offences are found to have been carried out on licensed premises, the Authority has a number of enforcement options available to it. The Authority will work with partner agencies to determine which enforcement option is appropriate for the promotion of the licensing objectives. The seriousness of the offences found will be taken into consideration as well as any previous issues of non compliance or criminality that have taken place at the licensed premises.
- 9.13 The enforcement options available to the Authority are wide-ranging. The Authority may consider, for example, that a letter detailing the issues found during an inspection followed by a period of time to rectify them is sufficient to promote the licensing objectives. Similarly, the Authority may consider that the breaches are sufficiently serious to warrant an immediate performance meeting with a licence holder so that a discussion can take place about the adequacy of the processes in place at the premises. This could, for example, lead to recommendations being put to the licence holder to

implement much more robust conditions and processes to avoid a repeat of the breaches found. The authority may also decide to prosecute relevant persons for offences being carried out on licensed premises. Licence holders should note that the authority can take one or more of these options available to it at the same time for the same offences should it be deemed appropriate to do so.

- 9.15 Licensed premises that have a history of non-compliance over a period of months and years and/or incidents of serious crime taking place at that premises, will likely find that the Authority will initiate a review with a view to asking for the licence to be considered for revocation.
- 9.16 When considering what enforcement action to take, the Authority will always consider what is the most appropriate and proportionate step to promote the licensing objectives. The Authority is not required to wait for offences to occur before deciding it needs to take appropriate action. Case law notably East Lindsey District Council v Abu Hanif states that the promotion of the licensing objectives requires a prospective consideration of what is warranted in the public interest having regard to the twin considerations of prevention and deterrence. Similarly, the Secretary of State's Guidance to the Licensing Act makes clear that there is no requirement for the Authority to wait for the outcome of any criminal proceedings before it initiates any enforcement action. This is the approach that the Authority will take when considering what, if any, action should be taken when condition breaches and other criminal activity is found at licensed premises.
- 9.18 Any responsible authority or person defined as 'any other person' within the Act can initiate a review of any premises licence or club premises certificate. When another responsible authority or other person initiates a review, the Authority will deal with it as the Licensing Authority and may also wish to make representation in support of the review within it's role as a responsible authority if it has relevant information.
- 9.19 Licensed premises that are found to be compliant and which do little to undermine the promotion of the licensing objectives will be deemed as a much lower risk than premises that breach conditions, carry on serious criminal activity and generate complaints.
- 9.20 The Authority shall endeavour to work with licence holders and applicants where it is believed that steps can be taken to rectify issues identified at licensed premises. However it can not merely continue that approach if it has previously failed or the licence holder is unresponsive. It is the responsibility of all licence holders and responsible authorities to ensure that licensed premises are not undermining the promotion of the licensing objectives and that licensable activity is carried out lawfully. The Authority will work with partners to determine what action is appropriate for each premises where issues are discovered. Each premises and the action required for each will be assessed on it's own individual merits.
- 9.21 The Council, in determining a review application can take the following steps in order to promote the licensing objectives:
- modify the conditions on the licence
- exclude a licensable activity from the scope of the licence
- remove the designated premises supervisor
- suspend the licence for a period not exceeding three months
- revoke the premises licence

#### Summary

The offences clearly outlined in this review application are particularly serious. The sale of alcohol to children has serious impacts on society and can in certain circumstances lead to child crime exploitation, anti-social behaviour and negative impacts on the health and well-being of children. The lack of response of Mr Parmar, the premises licence holder and designated premises supervisor to the two underage test purchase failures and by the failings found during the inspection suggest that Mr Parmer does not have the prerequisites required for responsible retailing of alcohol. The guidance is clear on this matter, if a premises is found to be selling alcohol in breach of it's licence conditions or the mandatory conditions, those are offences which the authority deems to be particularly serious and will look to take action to prevent a reoccurrence, and as such, the Responsible Authority recommend the revocation of the premises licence.

Case law

High Court case (case stated) of East Lindsey DC v Abu Hanif

Lic/bestonereview/27.06.2019b/pn





## Application for the review of a premises licence or club premises certificate under the Licensing Act 2003

## PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form.

If you are completing this form by hand please write legibly in block capitals. In all cases ensure

that your answers are inside the boxes and writter You may wish to keep a copy of the completed for			
	1 , lan Savill, on behalf of The Chief Inspector of Weights and Measures		
(Insert name of applicant)			
apply for the review of a premises licence unde premises described in Part 1 below	r section 51 of the Licensing Act 2003 for the		
Part 1 – Premises or club premises details			
Postal address of premises or, if none, ordnance	e survey map reference or description		
Ia Nire Road			
Caversham			
Reading			
Post town	Post code (if known)		
Reading	RG4 5LT		
Name of premises licence holder or club holdin	g club premises certificate (if known)		
Mr Tajender Singh Parmar			
Number of premises licence or club premises c	ertificate (if known)		
LP2001396			
Part 2 - Applicant details			
lam			
	Please tick ✓ yes		
1) an individual, body or business which is not a	responsible		
authority (please read guidance note 1, and complor (B) below)			
2) a responsible authority (please complete (C) be	elow)		
3) a member of the club to which this application (please complete (A) below)	relates		



(A) DETAILS OF INDIVIDUAL APPLICANT	(fill in as applicable)
Please tick ✓ yes	
Mr Mrs Miss M	Other title (for example, Rev)
Surname	First names
I am 18 years old or over	Please tick ✓ yes
Current postal address if different from premises address	
Post town	Post Code
Daytime contact telephone number	
E-mail address (optional)	
(B) DETAILS OF OTHER APPLICANT	
Name and address	
Telephone number (if any)	
E-mail address (optional)	



## (C) DETAILS OF RESPONSIBLE AUTHORITY APPLICANT

Name and address	
Ian Savill on behalf of The Chief Inspector of Weights and Measures	
Reading Borough Council	
Civic Offices Bridge Street	
Reading RG1 2LU	
1.61.226	
Telephone number (if any)	
0118 9372477	
E-mail address (optional) ian.savill@reading.gov.uk	
lan.savin@reading.gov.uk	
This application to review relates to the following li	icensing objective(s)
	Please tick one or more boxes ✓
the prevention of crime and disorder     public safety	
3) the prevention of public nuisance	
4) the protection of children from harm	



## Please state the ground(s) for review (please read guidance note 2)

The shop was visited during a Thames Valley Police under 18 test purchase exercise, where a 17 year old was able to purchase alcohol without being asked for proof of age. Less than four months later, the shop was visited again during a second under 18 test purchase, conducted by Reading Borough Council, where a 15 year old was able to purchase alcohol without being asked for proof of age.

The shop was then visited during a joint inspection by a Licensing Enforcement Officer and the Community Alcohol Partnership Officer. During this inspection a number of items required attention as outlined in the confirmation letter, dated 1<sup>st</sup> April 2019.

Therefore, the premises is failing in its duty to promote the licensing objectives of the prevention of crime and disorder and protecting children from harm.



Please provide as much information as possible to support the application (please read guidance note 3)

The premises licence holder has been in place since September 2017. The issues contributing to this review application began on the 25<sup>th</sup> October 2018 when the Premises Licence Holder failed a Thames Valley Police under age test purchase, when he sold alcohol to a 17 year old test purchaser without asking for proof of age.

Following an initial test purchase failure, it is expected that the business takes immediate steps to improve diligence by retraining, particularly around challenging for proof of age in practice, recording refusals and ensuring suitable signage is on display advising customers of the age verification policy. However, on the 18<sup>th</sup> February 2019, the shop failed a second test purchase, this time selling alcohol without asking for proof of age from a 15 year old test purchaser.

The time between the two failures was just under four months, and while this is outside the offence of persistently selling alcohol to a person under the age of 18 (two failures in three months) under s147A of the Licensing Act 2003, it was not by far. Guidance on s147A of the Licensing Act 2003 and s182 Guidance states:

#### s147A Guidance

68. Amendments to the statutory guidance issued under section 182 of the 2003 Act (following revisions through the Police Reform and Social Responsibility Act 2011) recommend that where the offence of persistently selling alcohol to children has been committed at a premises that licensing authorities should review the premises licence with a view to considering revocation of the licence unless such a course is plainly not appropriate. To help this process, the police and trading standards should ensure that they notify licensing authorities about underage sales. This might be done through regular meetings with the licensing authority or through forums on which the police, trading standards and licensing authorities sit.

#### s182 Guidance

11.29 The Government recognises that the majority of licensed premises operate responsibly and undertake due diligence checks on those who appear to be under the age of 18 at the point of sale (or 21 and 25 where they operate a Challenge 21 or 25 scheme). Where these systems are in place, licensing authorities may wish to take a proportionate approach in cases where there have been two sales of alcohol within very quick succession of one another (e.g., where a new cashier has not followed policy and conformed with a store's age verification procedures). However, where persistent sales of alcohol to children have occurred at premises, and it is apparent that those managing the premises do not operate a responsible policy or have not exercised appropriate due diligence, responsible authorities should consider taking steps to ensure that a review of the licence is the norm in these circumstances. This is particularly the case where there has been a prosecution for the offence under section 147A or a closure notice has been given under section 169A of the 2003 Act. In determining the review, the licensing authority should consider revoking the licence if it considers this appropriate.

To assist in determining general compliance with the Licensing Act 2003 objectives, and to see if the business had been taking steps to make improvements following the test purchase failures, an inspection of the premises took place on the 20<sup>th</sup> March 2019 by a Licensing Officer of Reading Borough Council and the Community Alcohol Partnership Officer. Several matters were noted including a lack of authorisations to sell alcohol, no training records produced and no refusals log. These are practical issues and beyond some of the more administrative defects often found in licensed premises. A letter was sent (attached at Appendix 1 (minor modifications to paragraphing to hold it onto two pages)) by the Licensing Officer on the 1<sup>st</sup> April 2019 to the Premises Licence Holder advising of the shortcomings and how to remedy them.

The impact of the two failed test purchases does not appear to have landed with the Premises



Licence Holder and demonstrates that either there is wilful neglect of his responsibilities under the Licensing Act 2003 or he is simply ignorant of those obligations.

The shop is situated in an area of high deprivation (in 20% of most deprived UK- Indices of Deprivation 2015) and this brings with it its own challenges. A shop that is seen as an easy target will eventually generate complaints from local residents and the resulting change in policy that the shop takes could lead to inflammatory situations. Disgruntled customers, who may be used to being served, are refused could potentially lead to acts of violence or abuse of the shop staff and other customers.

The lack of response of the PLH to the two failures, demonstrated by the failings found on the inspection on the 20<sup>th</sup> March 2019, suggest that PLH does not have the prerequisites required for responsible retailing of alcohol and as such, the Trading Standards Service recommends the revocation of the premises licence.



Have you made an application for review relating to the premises before	'	Please tick v yes
If yes please state the date of that application	Day Month	Year
If you have made representations before relating to the premis and when you made them	ses please state	what they were



Please	tick	✓	Yes
1 102130	III.K		1 53

- $\boxtimes$ I have sent copies of this form and enclosures to the responsible authorities and the premises licence holder or club holding the club premises certificate. as appropriate
- I understand that if I do not comply with the above requirements my application will be rejected

 $\boxtimes$ 

IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY CONVICTION TO A FINE OF ANY AMOUNT.

Part 3 – Signatures (please read guidance note 4)

1

Signature of applicant or applicant's solicitor or other duly authorised agent (please read guidance note 5). If signing on behalf of the applicant please state in what capacity.

Signature		
Date	7 <sup>th</sup> May 2019	
Capacity and Measu		cer on behalf of the Chief Inspector of Weights
	ame (where not previously given) an with this application (please read gu	nd postal address for correspondence uidance note 6)
Post town		Post Code
Telephone	e number (if any)	
If you wou (optional)		u using an e-mail address your e-mail address





Mr Tajender Singh Parmar Best One 1a Nire Road Caversham Reading RG1 5LT APPENDIX 1

Alison Bell
Director of Environment and
Neighbourhood Services
Civic Offices, Bridge St, Reading, RG1 2LU
© 0118 937 3787

Our Ref: EVU 054001

e-mail: richard.french@reading.gov.uk

1<sup>st</sup> April 2019

Your contact is:

Mr Richard French, Licensing

Dear Sirs

L

Licensing Act 2003

Premises Licence Number: LP2001396

Premises: Best One

Premises Address: 1a Nire Road, Caversham, Reading

On the **20**<sup>th</sup> **March 2019** I visited your premises with my colleague Tessa Brunsden who is the Council's Community Alcohol Partnership Officer to ensure you are complying with the above premises licence and advise on any matters that may arise during the inspection. The visit was also to see what, if any, actions had been taken to prevent alcohol being sold to children as per the two test purchase failures on 25<sup>th</sup> October 2018 and 18<sup>th</sup> February 2019. During my inspection, I found a number of items that require your attention as outlined below:

- 1) Part B of the premises licence was on display however it was an out of date copy with the former licence holder on. Please ensure that the correct copy of Part B is displayed. If you require a copy of Part B then please contact the Licensing team.
- 2) Part A of the premises licence could not be produced. Two pages of Part A were found on the wall but the other pages were missing. Part A should not be on display. It should be kept securely in a folder or somewhere that can be accessed. If you require a copy of Part A then please contact the Licensing team.
- 3) No Section 57 notice could be located at the premises. This notice states where Part A of the premises licence is kept and who has custody of it. Please ensure this is rectified.

Classification: OFFICIAL-SENSITIVE

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4) No staff could demonstrate that they had been authorised to sell alcohol. You should be aware that the mandatory condition attached to your licence states that all sales of alcohol must be made by or authorised by a personal licence holder. The Guidance to the Licensing Act at paragraph 10.33 states that the best way to authorise staff is individually and in writing. Please ensure that all staff are correctly authorised - preferably in writing.

## **Advisories**

- 5) No training records could be produced for any member of staff. Training should cover the premises age verification policy; how to carry out and log refusals; how to identify persons who may be intoxicated, knowledge of the four licensing objectives, etc. It is concerning that given the test purchase failures that staff have not undertaken any written training which has been documented. We would expect staff to be trained within any business as a matter of best practice. You are therefore strongly advised to ensure that your staff are trained in their responsibilities in relation to alcohol sales.
- 6) No refusal book was in use at the premises. Again, we would expect all off licences in Reading to be using a refusal book or electronic refusal log as a matter of best practice particularly premises that have failed test purchases. You are strongly recommended to implement the use of a refusal book at the premises.
- 7) No incident book was in use at the premises. You are recommended to use an incident book to record any incident that undermines the promotion of the four licensing objectives.
- 8) It could not be demonstrated how long your CCTV recorded images for as the staff member was unable to use it. Please ensure that your CCTV system records for 31 days and provides coverage of the entire premises. This will assist in promoting the licensing objective of preventing crime and disorder.
- 9) Staff did not know what the four licensing objectives were. Please ensure these are refreshed as it is important that they are actively promoted.

Please ensure all of the above points (points 1-4) are rectified immediately. You are strongly recommended to implement points 5-9 as well as we have significant concerns over the sale of alcohol and lack of due diligence at the premises.

If you have any questions in relation to this letter then please contact me.

Yours faithfully

Mr Richard French Licensing Enforcement Officer

## Narancic, Peter

From:

Wheeler Simon <Simon.Wheeler@thamesvalley.pnn.police.uk>

Sent:

03 June 2019 16:04

To:

Licensing; Licensing

Cc:

Smyth Declan

Subject:

Best One, Thames Valley Police Representation

**Attachments:** 

Best One 1A Nire Road TVP repreentation 03-06-19.docx; Best one APPENDIX

TVP1.docx; Best one APPENDIX TVP2.docx; Best One APPENDIX TVP3.docx

This is an EXTERNAL EMAIL. STOP. THINK before you CLICK links or OPEN attachments.

Please find attached Thames Valley Police representation in support of the review application regarding Best One, 1A Nire Road, Reading.

## Regards

DW 5707

**Police Constable 5787 Simon Wheeler** | Neighbourhood Supervisor | Reading Town Centre | Reading LPA | Thames Valley Police | Advanced Practitioner Licensing

Address: Thames Valley Police, Reading Police Station, Castle Street, Reading, RG1 7TH Email simon.wheeler@thamesvalley.pnn.police.uk | Mobile 07973 231273 Switchboard 101



\*

Thames Valley Police currently use the Microsoft Office 2007 suite of applications. Please be aware of this if you intend to include an attachment with your email. This communication contains information which is confidential and may also be privileged. Any views or opinions expressed are those of the originator and not necessarily those of Thames Valley Police. It is for the exclusive use of the addressee(s). If you are not the intended recipient(s) please note that any form of distribution, copying or use of this communication or the information in it is strictly prohibited and may be unlawful. If you have received this communication in error please forward a copy to: <a href="mailto:informationsecurity@thamesvalley.pnn.police.uk">informationsecurity@thamesvalley.pnn.police.uk</a> and to the sender. Please then delete the e-mail and destroy any copies of it. Thank you.

\*

Click here to report this email as spam.

## THAMES VALLEY POLICE

Division/Station: Reading Licensing Dept

From: PC 5787 Simon Wheeler To: Reading Licensing Authority

Ref: Best One Premises Licence Number LP2001396

Tel.No.

Subject :

## Supportive review representation

I PC Simon Wheeler on behalf of the Chief Officer of Police for Thames Valley wish to provide this representation in support of the review process relating to Best One, 1A Nire Road, Reading, Berkshire.

Date: 3<sup>rd</sup> June 2019

Our representation is based on this premises failure to uphold the licensing objectives and more specifically the protection of children from harm by committing offences in relation to the sale of alcohol to persons under the age of 18, as well as a failure to provide sufficient training, authoristaions and refusals logs..

The sale of alcohol to children has serious impacts on society and can in certain circumstances lead to Child Crime Exploitation, anti-social behaviour and negative impacts on the health and well being of children.

As such the current Secretary of State's Section 182 Guidance pursuant to the Licensing Act 2003 specifically deals with this in Section 11.29, and outlines the following:

"The Government recognises that the majority of licensed premises operate responsibly and undertake due diligence checks on those who appear to be under the age of 18 at the point of sale (or 21 and 25 where they operate a Challenge 21 or 25 scheme). Where these systems are in place, licensing authorities may wish to take a proportionate approach in cases where there have been two sales of alcohol within very quick succession of one another (e.g., where a new cashier has not followed policy and conformed with a store's age verification procedures). However, where persistent sales of alcohol to children have occurred at premises, and it is apparent that those managing the premises do not operate a responsible policy or have not exercised appropriate due diligence, responsible authorities should consider taking steps to ensure that a review of the licence is the norm in these circumstances".

Furthermore the current Reading Borough Council statement of licensing policy states:

- 8.17 The Authority carries out joint test purchasing operations with other responsible authorities such as Thames Valley Police and Trading Standards as well as the Community Alcohol Partnership officer. Test purchasing operations will also be carried out to ensure that licensed premises are adhering to their age verification policy as per the mandatory conditions attached to all licences that sell alcohol.
- 8.18 Where a licensed premises is found to have sold alcohol to a child under the age of 18 years of age then the authority will look to take immediate remedial action against that premises and that licence holder. Similarly, if a premises is found to be selling alcohol in breach of it's licence conditions or the mandatory conditions, those are offences which the authority deems to be particularly serious and will look to take action to prevent a reoccurrence.
- 9.8 It is the Authority's view that the sale of alcohol or other age restricted products to children is completely unacceptable. The Authority will work with colleagues in Thames Valley Police, Trading Standards and the Community Alcohol Partnership to regularly carry out test purchases on licensed premises. The sale of alcohol to children is an offence under the Act. Any premises or licence holder that is found to be selling alcohol to children is likely to have enforcement taken against them.

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GEN46-LAN(5/95)

9.9 A further offence of persistently selling alcohol to children has also been inserted into the Licensing Act 2003. This is defined as alcohol being sold to a child on two occasions within a period of three consecutive months. Any premises that is found to be persistently selling alcohol to children will, as per the Secretary of State's Guidance at paragraph 11.30, have that premises licence reviewed with a view to having it revoked.

9.10 As well as test purchasing exercises being undertaken to establish whether alcohol is being sold to children, test purchasing exercises will also be carried out to ascertain whether a premises is adhering to it's age verification policy. Most licences will have a condition stating what the premises' age verification policy should be. Further, the mandatory conditions on all premises licences that authorise the sale of alcohol clearly state that each premises must implement an age verification policy and that all sales must be carried out in accordance with that policy. Therefore, if a premises operates a Challenge 25 policy and only accepts certain photographic ID, then they will be tested to see that this is being done. It is the Authority's view that a Challenge 25 age verification policy should be adopted as best practice with only nationally accredited photo ID being acceptable as proof of age. Any premises found to be selling alcohol not in accordance with their own adopted age verification policy will be committing an offence which could lead to enforcement action being taken to prevent a reoccurrence.

On 25<sup>th</sup> October 2018 Thames Valley Police completed a test purchase process at Best One during which the Designated Premises Supervisor Mr Parmar sold a bottle of Bulmers Cider abv 4.0% to a female of seventeen years of age. Mr Parmar was issued with a fixed penalty notice for £90.00 for the offence committed which is understood to have been paid.

Thames Valley Police (TVP) are now also aware that a consequent re test purchase conducted by Trading standards officers on the 18<sup>th</sup> February 2019 resulted in a second failure leading to a fifteen year old being able to purchase alcohol..

It is of serious concern that the premises licence holder/ designated premises supervisor Mr Parmar having previously committed the offence of selling alcohol to a person under 18 years of age has failed to react in an appropriate manner and address this situation at the premises.

This not only led to a second test purchase failure in February 2019 but also the realisation that a number of rudimentary expectations such as suitable training, refusals logs and alcohol sales authorisations were not in place. (As cited within the Reading Borough Council inspection on 20<sup>th</sup> March 2019).

For these reasons TVP strongly believe that this premises is clearly undermining rather than supporting the Licensing objectives and we fully endorse the review of this premises licence undertaken by the Reading borough Council Chief Inspector of Weights and Measures.

TVP would urge the Licensing Sub-Committee to seriously consider the options available to them within this process and we fully support the recommendation which has been made in relation to the revocation of this licence in order to ensure that the licensing objectives are promoted; with specific regard to the prevention of children from harm.

#### Appendices

APPENDIX TVP1 - Statement of PC Wheeler relating to Test Purchase on 25th October 2018

APPENDIX TVP2 – Copy of fixed penalty notice issued to Mr Parmar (DPS)

APPENDIX TVP3 – Images of the alcohol sold to the child on 25th October 2018 by Mr Parmar.

## Witness Statement

Page 1 of 1

Criminal Procedure Rules, r 16.2; Criminal Justice Act 1967, S.9				

			Univ:	
Statement of:	Simon Wheeler			
Age if under 18	(if over insert "over 18"):	Over 18	Occupation:	Police Constable 5787
This statement (d	consisting of1 Pages	s(s) each signed by m	e) is true to the best of m	ny knowledge and belief and I make it
knowing that, if it	is tendered in evidence, I sh	all be liable to prosecu	ution if I have wilfully stat	ed in it, anything which I know to be
false, or do not b	elieve to be true.			
Signatura: S	imon Wheeler		Date	29/10/2018

I am Police Constable 5787 WHEELER of the Thames Valley Police, currently stationed at Reading Police Station.

On Thursday 25<sup>th</sup> October 2018 at approximately 1941 hours I was on duty and in plain clothes using call sign EA62. At this time I was conducting a test purchase operation in relation to the sale of alcohol to children under the age of 18 at BEST ONE, NIRE ROAD, READING, BERKSHIRE.

At this time I entered the store alone and observed a member of staff working behind the till whom I now know to be Tajiender Singh PARMAR.

Approximately thirty seconds after I had entered the store the child test purchaser identified as YP/02 (a female whom was seventeen years of age) entered the shop with the intention of purchasing alcohol.

I was stood within the store in close proximity to them for the purpose of observing any sales that take place and to provide welfare and safety assistance.

YP/02 was observed by me to select and purchase a single bottle of BULMERS cider with an abv of 4.0% from PARMAR without being asked his age or for any identification.

YP/02 then left the shop with the alcohol at which point I followed her out and once outside I took control of the alcohol and photographed the bottle as evidence of the sale.

These images can be identified as SDW/1 – Image of BULMERS sold by PARMAR at BEST ONE, NIRE ROAD, READING on 25-10-18.

I then returned to the shop with Richard French from Reading Borough Council where I informed PARMAR that I was a Police Officer that he had failed a test purchase procedure and sold alcohol to a person under the age of 18.

I cautioned PARMAR due to the offence committed and with the intention of issuing (if suitable) a fixed penalty notice.

PARMAR replied "I ADMIT I DID IT THINKING BACK, BUT I WAS THINKING OF OTHER THINGS AND I THOUGHT SHE HAD BEEN 25".

Having obtained a refund for the alcohol purchased during the testing process I performed a number of checks via our force intelligence bureau and was able to confirm that PARMAR was eligible to receive a fixed penalty notice for the offence of selling alcohol to a person under 18 years of age.

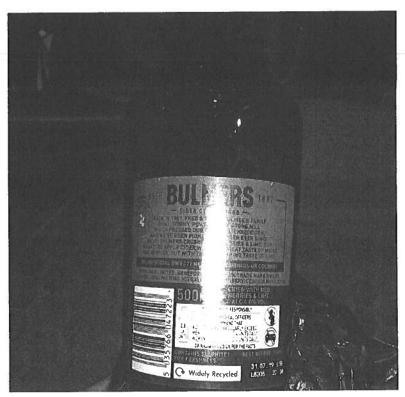
At 2007 hours I issued a fixed penalty for this offence reference 0438030095422518.

These are my original notes completed at 1820 hours on 29th October 2018.

Signature:	Simon Wheeler	Signature Witnessed by:	N/A
		Page 34	

## **APPENDIX TVP3**

SDW/1 – Image of BULMERS sold by PARMAR at BEST ONE, NIRE ROAD, READING on 25-10-18.





Name of Officer	J S CHAMPEAU
Type of Application	Review of Premises Licence - Licensing Act 2003
Name of Premises	Best One
Address	1a Nire Road
	Reading
	RG4 5LT
DATE	3 June 2019

#### Content of Application:

The application is for the review of a premises licence in respect of the above mentioned premises. The application has been submitted by the Trading Standards Service (Chief Inspector of Weights and Measures) who are a named responsible authority in the Licensing Act 2003.

## **Licensing Officer's Comments:**

The Licensing Authority - in its role as a Responsible Authority - fully support the application for the review of the premises licence for Best One at 1a Nire Road, Reading.

The premises licence holder has been in place since September 2017 and has therefore had considerable time to ensure that all required checks and procedures are in place to protect the young form illegal sales. In October 2018 the premise was test purchased by Thames valley police they sold alcohol to an under aged person. This failure should have indicated to the premise licence holder that there was a serious problem with the premises and that the procedures to protect the young from underage sale were not working.

In February 2019 some four months after the October 2018 test purchase failure, the premises failed again, selling alcohol to a 15 year old, it is clear that any improvements made by the premises licence holder during the previous 4 months had not worked.

In March 2019 a licensing officer carried an inspection of the premises and found a number of deficiencies, some of which show that the two test purchase failures had done little to improve the compliance to the premise licence requirement's. A copy of this letter is attached to the trading standards review application as Appendix 1.

## Legislation, Case Law and Licensing Act 2003 Guidance

- 1.1 It should be noted that paragraph 51 of the Licensing Act 2003 states that a review is of the premises licence and not the premises licence holder. Therefore the activities that have been carried on in accordance, or not in accordance, with a licence are what should be considered when determining a review application.
- 1.2 The Secretary of State's Guidance to the Licensing Act 2003 (April 2018) also has three paragraphs that we would like to bring to the Committee's attention in respect of reviews and enforcement action:

- 11.10 Where authorised persons and responsible authorities have concerns about problems identified at premises, it is good practice for them to give licence holders early warning of their concerns and the need for improvement, and where possible they should advise the licence or certificate holder of the steps they need to take to address those concerns. A failure by the holder to respond to such warnings is expected to lead to a decision to apply for a review.
- 11.18 However, where responsible authorities such as the police or environmental health officers have already issued warnings requiring improvement either orally or in writing that have failed as part of their own stepped approach to address concerns, licensing authorities should not merely repeat that approach and should take this into account when considering what further action is appropriate.

11.25 Reviews are part of the regulatory process introduced by the 2003 Act and they are not part of criminal law and procedure. There is, therefore, no reason why representations giving rise to a review of a premises licence need be delayed pending the outcome of any criminal proceedings. Some reviews will arise after the conviction in the criminal courts of certain individuals, but not all. In any case, it is for the licensing authority to determine whether the problems associated with the alleged crimes are taking place on the premises and affecting the promotion of the licensing objectives.

#### **Summary**

In summary, the premises has:

- 1) On more than one occasion failed a test purchase;
- 2) Been subject to a licensing inspection after the two failed test purchases and found none compliant with the Licensing Act 2003.

Best One Shop
1a Nire Road
Lower Caversham
READING
RG4 5LT
30 May 2019

For the attention of
The Chief Inspector of Weights & Measures
READING BOROUGH COUNCIL

#### Dear Sir/Madam,

I am writing to you with reference to the proposed Licence Review Notice that was received at the above detailed shop on the 7<sup>th</sup> of May 2019. I would like to assure you that I have taken this notice extremely seriously and taken immediate action to rectify the situation.

I am a small local shop keeper and have experienced difficulties employing reliable staff.

I have one person working for me on a full time basis (Mr Gurung).

The shop opens at 7.00am and closes at 10.00pm. The Licence covers sales until 11.00pm, but the shop is always closed by 10.15pm at the latest. Mr Gurung starts work when the shop opens, then takes a break at 11.00am for four hours, before recommencing his duties at 3.00pm.

I had employed a young lady on a part time basis to cover his break. I was happy to be able to offer her (Ms Cupido), an opportunity to earn a part time income, but unfortunately this decision has had disastrous consequences that I am now dealing with. I have genuinely learnt from what has happened, in the hardest possible way and I am truly sorry for the mistake that was made. I am not in any way trying to pass the blame, however, I did feel I had left my shop in good, safe hands. I never foresaw an incident like this happening.

My shop was the subject of an armed robbery in October of last year and this crime sent me into a state of depression. I already had 'money worries', and my debts have increased as a result of this.

I found it very hard to cope. I had nobody to speak to and had to face everything alone. It has been an extremely challenging time and I remain very anxious about my substantial debt.

I now enforce the 'Challenge 25' rule at all times, and ensure that without identification, no alcohol, cigarettes or tobacco are sold. If any member of my staff does not enforce this procedure, then they will face instant dismissal. I confirm that the perpetrator has been dismissed from my shop.

Unfortunately, whilst I believe that Ms Cupido is a decent individual, I realise now that she was not taking her responsibility seriously. I feel she had lost interest in her job and was purely coming into work for the money. Obviously this is unacceptable. She also had some strong opinions and tried to overrule me on occasions and this was inappropriate. My work comes first. My job and my shop are my life.

I have retrained Mr Gurung and made adjustments to the running of my shop.

If I lose my license, I stand to lose everything. This is because I am in debt to people who lent me so much money to buy this shop in the first place. The license the shop holds is its strength.

I can honestly assure you that we never sell alcohol, cigarettes or tobacco to any customer under the age of 18. The whole Amersham Road Community is my witness. They all know and trust me. They know I am a conscientious, caring man. I myself have an 18 year old son who I have supported and encouraged in the sport that he is passionate about. He currently plays Cricket for Middlesex, Northampton and Berkshire. I practise and encourage a healthy life style and like nothing better than to see young people achieve their goals in life.

I understand that as the owner of this small business, the actions of any/all of the staff employed by me, are ultimately my responsibility. I acknowledge and accept that a serious mistake was made, but please may I reassure you that this was a mistake, albeit a very serious one.

The Amersham Road Estate is a challenging area in which to run a shop. Some customers can be aggressive and confrontational. There have been occasions when I have had altercations with young people whom I have challenged over their age. This has never deterred me. I always adhere to the 'No I.D. No Sale' rule regardless of the reaction it

sometimes triggers. Although some of the people that frequent the shop are difficult customers (mostly men, ranging from late teens to maybe 40 years old), the majority of them are very friendly and kind and I feel they treat me as they would a member of their own family. I have had general support from these 'friends' of mine, who have told me to stay strong and that they will back me up. I feel blessed to have such lovely customers.

I do accept responsibility for the mistake that was made by Ms Cupido, but want to assure you that she did receive appropriate training before I even considered leaving her alone to serve customers.

We serve on average 120 – 150 customers each day. Mainly the same people from the local neighbourhood, but sometimes we see new faces. They come here for an array of different services/products.

We have an ATM machine which is regularly used.

Some of our customers are elderly and/or disabled and I feel having a convenient store at the heart of the community is invaluable to them. In fact, I would go as far as to say that some people have come to rely solely on Best One Shop. I made the decision to sell basic groceries like bread and milk with very little mark up to encourage my customers to buy locally. Obviously this helps them and encourages them into the shop.

My customers use my PayPoint facility regularly to pay bills and top up electric keys etc. Approximately ris put through each week. I have to particle each week to rent this machine. This service costs me money, as opposed to earning any income from it. I realise It's not compulsory to offer this facility but it saves customers having to walk 15/20 minutes to the next closest shop. I truly do have the best interest of my customers at heart. Many of the elderly still like to buy a daily newspaper. I don't sell enough to qualify for commission from these sales, but again, decided to continue to offer them. The suppliers were reluctant to continue to deliver to me due to the location of the shop and the value of revenue from newspaper sales, but after a lengthy discussion, I managed to persuade them to do so which I considered to be a small victory.

Please may I request that you take these factors into consideration when reviewing my license?

The revenue from the sale of alcohol forms a large part of my takings and without this, trading will almost definitely become non viable.

My decision to enforce 'Challenge 25' is working well. It's amazing how many young people do appear to be 25 years old, but when asked for I.D. it shows them to be considerably younger. I have found that customers are a lot happier to be asked to prove their age when asked if they are 25 years old. Perhaps young people of say 19/20 felt personally offended before, whereas now they fully accept that they appear to be less than 25.

travel from each and every day.

I am totally committed to my business. I have made a conscious effort to create a friendly atmosphere and have, as I said, built a cordial relationship with the community.

I am on first name terms with the majority of my regulars. It's heart warming when someone comes in smiling and says "Hey Sonny, how are you today?" This is exactly what I have strived to achieve.

I have many young children who come in to buy drinks and confectionary, it's lovely to see them.

Please know that I would never, ever condone the sale of alcohol, cigarettes or tobacco to any person under the age of 18, it is totally against all of my beliefs. I like to see young people participating in sport and looking after themselves, not smoking and drinking.

Yes, there have been occasions when under age teenagers have attempted to make illegal purchases here but the answer has always been the same. No I.D., no sale.

I cannot emphasise enough, how genuinely sorry I am for this terrible oversight.

I am absolutely distraught that this has happened in my shop. The shop that I love, the business that I cherish. Thank you for taking the time to read my letter/email. Please feel free to contact me on 07939 940444 should you have any queries or questions. I look forward to hearing from you in due course, and again, would like to thank you in anticipation of your consideration in this regard.

Respectfully yours

T.S. PARMAR.

Mr T S Parmar (proprietor of Best One Shop, Nire Road, Caversham, Reading RG4 5LT)

From:

Licensing

Sent:

13 May 2019 07:13

To:

Masson, Clyde; Narancic, Peter; Smalley, Robert

Subject:

FW: Public notice



Kind Regards,

Ms Leigh Ingram

Team Leader - Business Support Team |

Regulatory Services | Directorate for Economic Growth & Neighbourhood Services

Email: leigh.ingram@reading.gov.uk



From: Tajiender Singh Parmar [mailted]

**Sent:** 12 May 2019 20:15

To: Licensing

Subject: Public notice

This is an EXTERNAL EMAIL. STOP. THINK before you CLICK links or OPEN attachments.

To: Mr Richard french,

Dear, sir/madam,

Due to the circumstances,I would like to inform you that, I have taken this matter very seriously therefore I have had to let my staff go due to the accident,I do not wanna loose my license & shop.Also as a business we are promoting under age sales to the community,We also have changed our display format un the shop, we also now wear logo printed T- shirt & poster in the shop door the poster you put up outside the the teenager had ripped down I have steck in the front door of.I would like to reach out to you on how we could make our promotion bigger & also please could you guide us with better training, I want to be un the good book of the law,I like would like to meet you person. Once again I'm very sorry please forgive me for last time I will never repeat mistakes again,I want say my shop license.once again forgive me I can't forgive me myself. I hope to hear form you soon in a positive approach kind regards

Mr Tajiender Singh parmar Best one shop 1A nire road Caversham Reading RG4 5LT

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From:

zo-yo parr

Sent:

15 May 2019 17:43

To:

Licensing

Subject:

Information about best one Nire Rd - fwd to RS by clm

This is an EXTERNAL EMAIL. STOP. THINK before you CLICK links or OPEN attachments.

#### Good evening

I'm name is Zoe parr, I live at Managua Close, I've been using best one on nire road since 2002 I've never had a problem there. Since the new management started it has been a much better and welcoming shop to go in to. I understand that the staff didn't ID someone but I know it not any excuse but the shop has had a lot going no. There was the robbery at knife point and then another robbery by someone that was working there at the time to. The owner has worked so hard to make sure it goes back to a welcoming and safe place to go to. I think it's unfair to take someone's license after because of one mistake. I've been informed that on the day of the person not being ID there was another customer behind the one being served at the time kept saying hurry up hurry up they were very abrupt in their speaking.

The owners are amazing they always help if you need anything in the shop, they help you find things you need, if you are unsure on prices they will inform you on that also. They always ask how you are and how your days been very catchy, which is very lovely to know you are that welcomed in to your local shop. Please don't let these people loose their licenses. We love the shop how it is. The people that live here doesn't want it any other way. Everyone has made a mistake now and then the people are ok no one is hurt everyone is fine. Please rethink.

Thank you for taking your time to read this.

Kind regards

Zoe parr

Click here to report this email as spam.



From:

sharlane downes

Sent:

18 May 2019 20:19

To:

Licensing

Subject:

Best one nire road

This is an EXTERNAL EMAIL. STOP. THINK before you CLICK links or OPEN attachments.

#### To whome it may concern

I am writing this email regarding the licence review of best one store Amersham road in which a minor has been servered alcohol in my knolegde having lived here for 15 years and my local shop that they would not sell to under age people I have seen people been refused items due to no I.d I have also been aprroched often my minors around the corner asking to get them goods as they cannot be served which I myself would never do either I do know that there has been a new member of staff working there and Maybe it could be her that did not ask for id as I no for a fact that the other staff members always ask for ID

Thank you for taking the time to read this

Sharlane Downes managua close Reading Rg4 5lx

Click here to report this email as spam.



From:

Craig Spicer

Sent:

21 May 2019 19.2.

To:

Licensing

This is an EXTERNAL EMAIL. STOP. THINK before you CLICK links or OPEN attachments.

My name is Craig spicer, been living at 30 honey meadow close in caversham for 19 years, been coming into the best one shop on bird road caversham rg4 5lt and have know Parma for 2 years and have witnessed him give great service and has a great attitude and I have witnessed him ID many people in the evening past 7. He is a very honest man and please support him to carry on with his licence. In my eyes he is a great individual. If you need any more information contact me on King regards Craig.

Sent from my iPhone

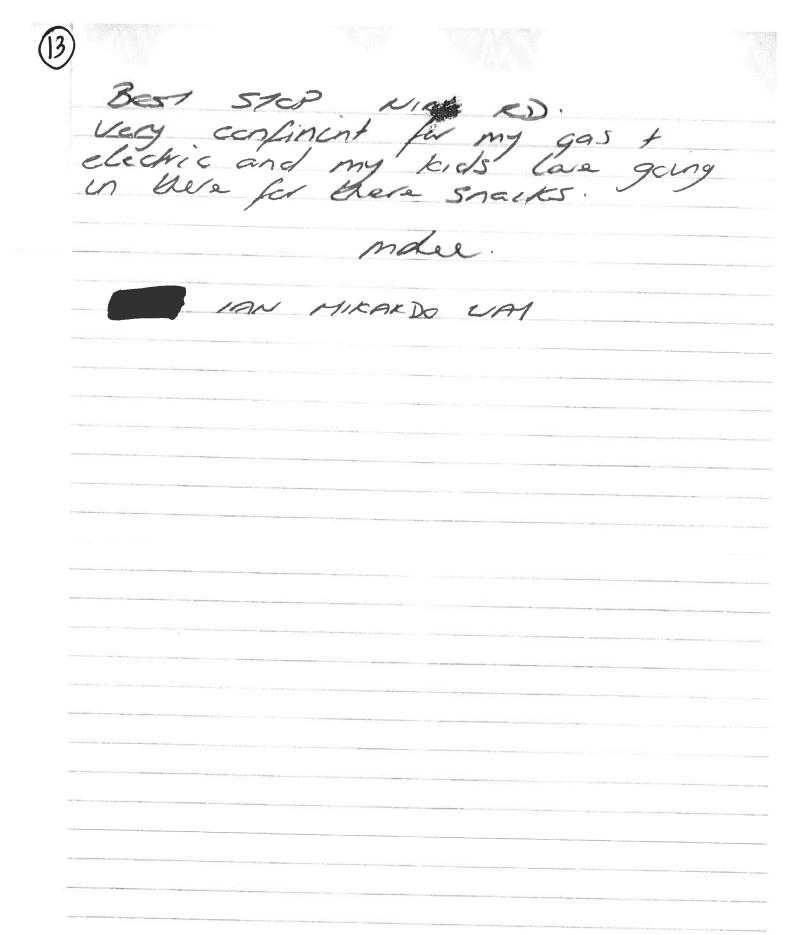
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Page 47





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M-Baskin 15/05-2019



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College Marketon
Page 57



### Best one vire Rd, RG45LT

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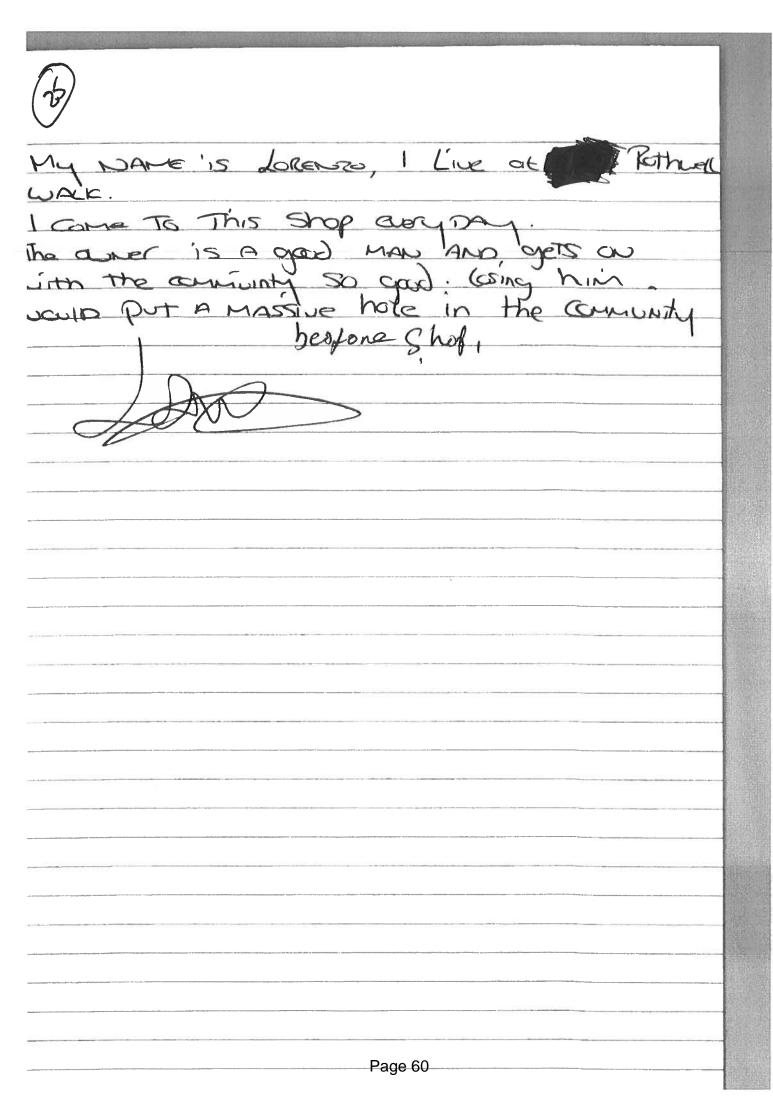
MR parmer has been the best Shap keeper we have have had around here especially with the type of teens we have around here, he copes/deals with them very well indeed, and there has been hardly any trobble in the shap because of this, he respects everyone and treats every one as equals.

to lose ma parmer, Please done Close our Shop

ARS Evens



My Name 13 Jane, Flive As manague
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Page 59





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Page 61				



my name is Daniel,

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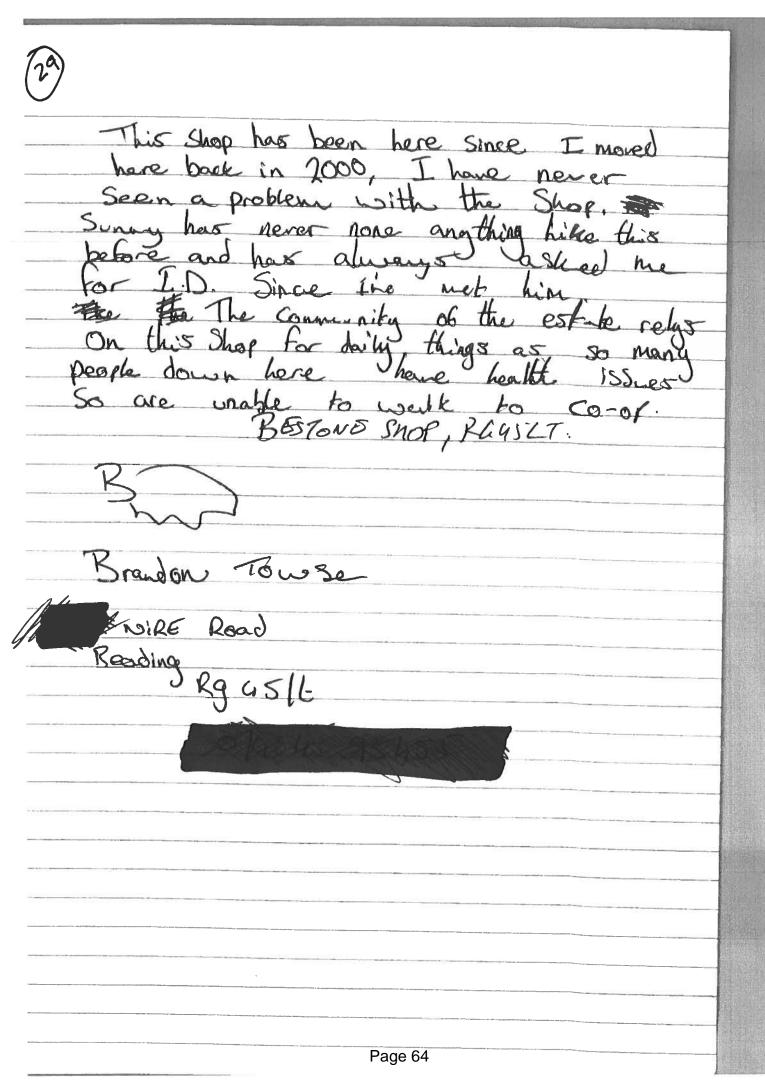
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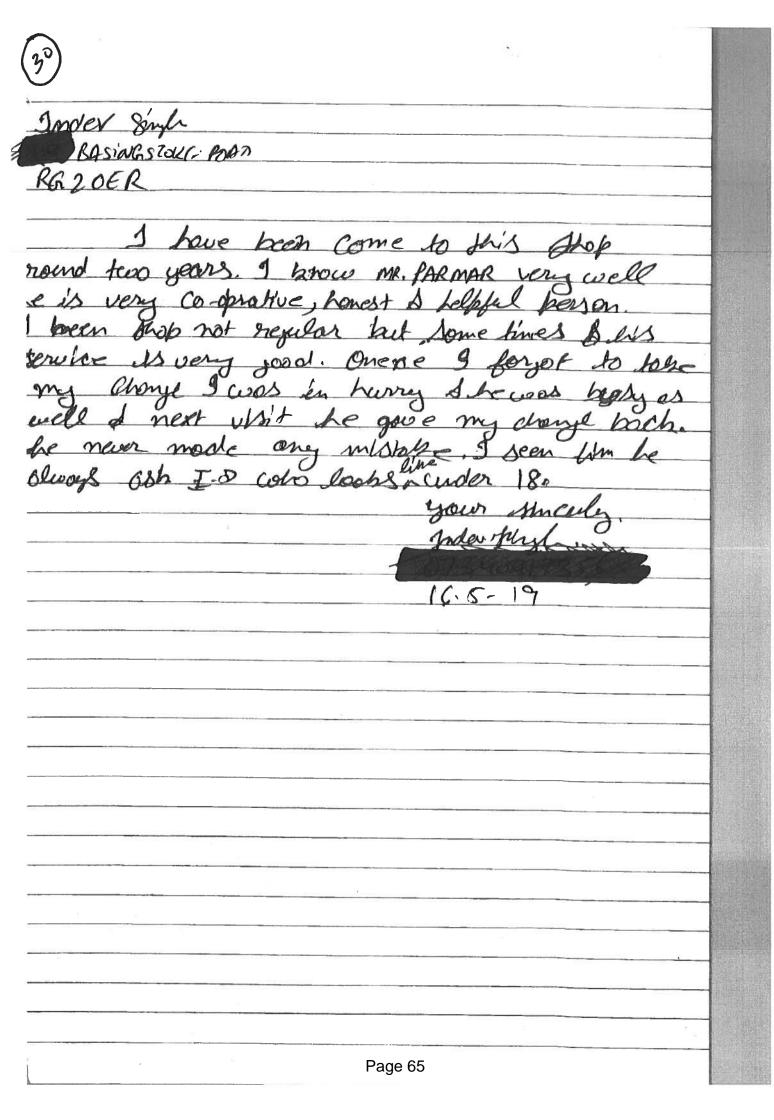


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I have always Seen the Staff ask for ID for agreeables a alcohol. Very nine owner a lovely Staff. There are no other local of Shops, they are about a 20 min walk. This Shop is readed by overyone that lives here

Jan Mikardo Wang.





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Scott Bull TAN MIKARDO WAY RCG45BZ
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Mr PARMAR OF DESTONE Snow Number 1
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S.R 16/05/2019
Page 69



## AMERSHAM RO

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AS THEY CAN'T GET ABOUT AND THEY WOULD BE LOST WITHOUT IT THE STAFF ARE
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ONE TEAM WE NEED THIS STOP
Shooting HARGREAUES

Page 70



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Page 72

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h h 20/5/19

Page 73

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Page 74	

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Thanks - L
15/05/19
Page 75



# Managua close Caversham Reading

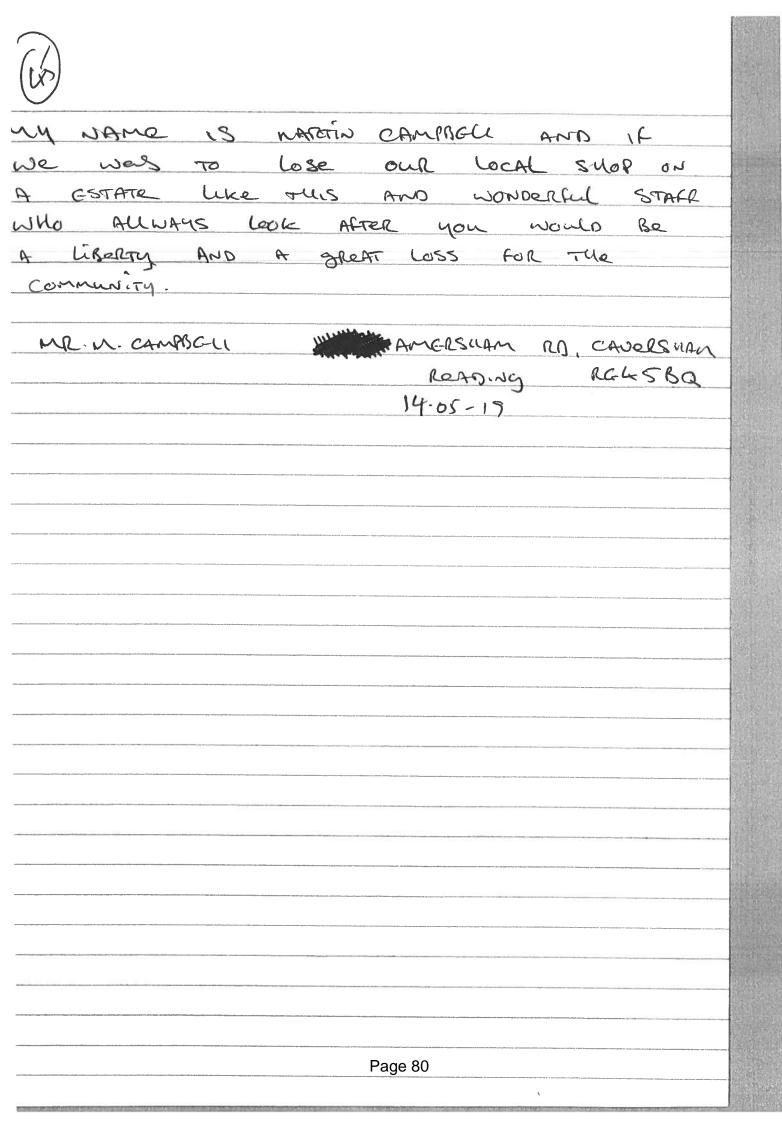
I have lived Round here for a long time and Surny 15 one of the best Shop keepers thats been there! I have never Seen him sell anything to under 185. He always ask for Id when he been In there. Hes a Keally nice man.

Tack Whiteway 15/05/1

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I have been using best one for around 5/6 years now. The staff are always pointe & welcoming and are a great help to the community. Great veriety is the Shop with new products always available.
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Page 77

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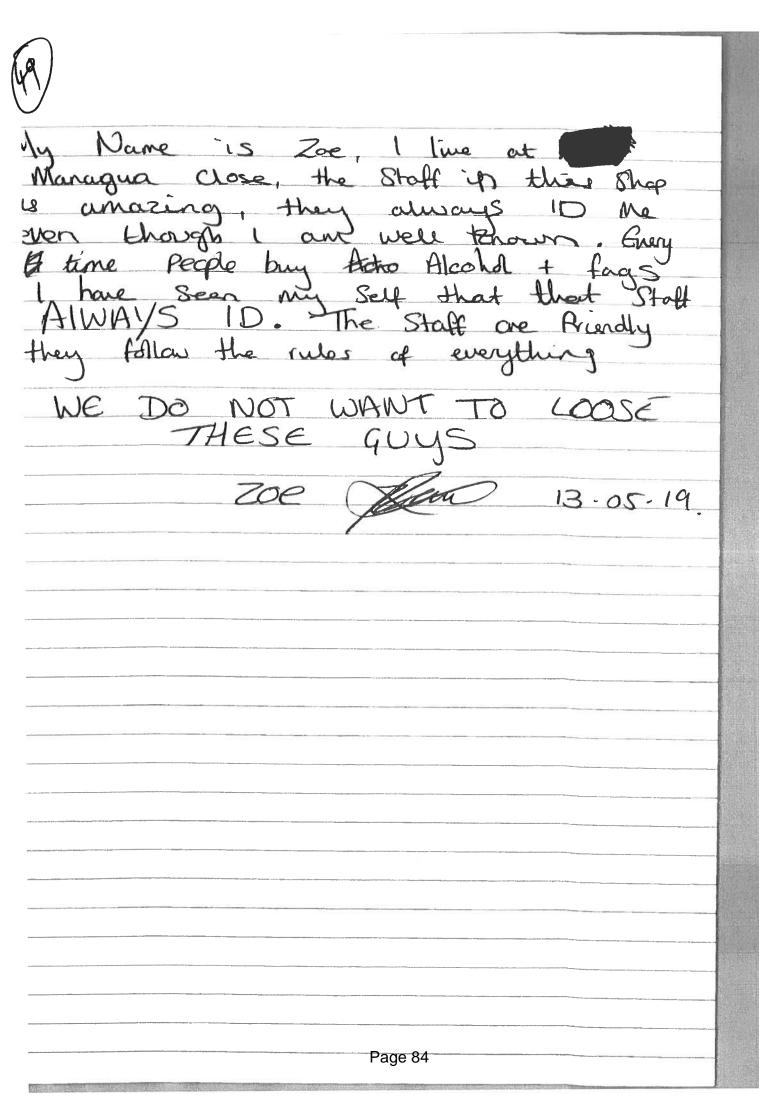
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Honey Meadow Close PG45LS 16.05.19
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Whenever I come in here I'm always arbled for my ID even though I'm nearly 27 now! Its just reductions to hear thank Sonny's hierse is being himself used to take away, he's always been Conducting himself in a profusional manner and deans eventuin by the
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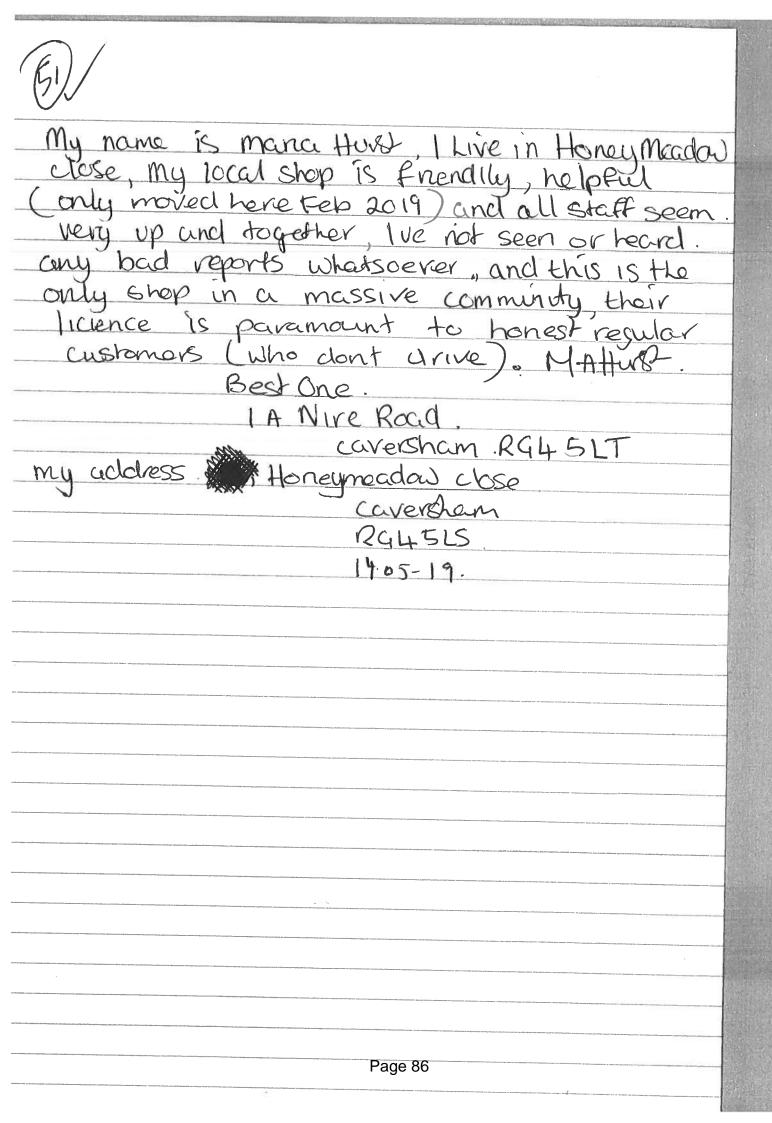


To whom it may concern,
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RG 4 5 BZ. TEL NO.	
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Page 88



# 11

Maren Managua elose.
This shop is recorded by everyone in the Community. The Staff of Franciery + polite. I am Sure they would
never break the how intertrockly People deposed on this ship & are grateful her, the Service they receive. 15/5/19
this Ship & are gratched her, the Service they receive
13/2/11



Best one, Nicerroad
mr, Parmer,
Local Shop, Very polite nice Guy
Happy Custumers, would be very Sad to See
Close, Very Convert for Local areas
very Converst for Local areas
Christopher Kirby
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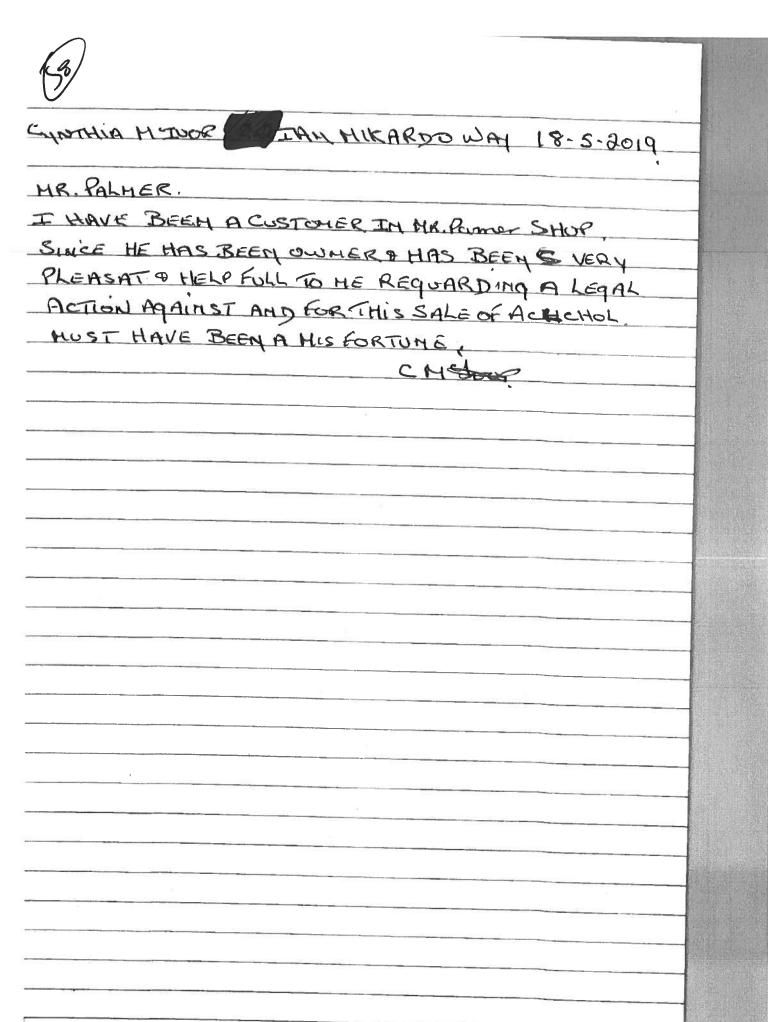


Im Antomy IVe lived on this estate since 1998 this 6hop is the heart of the community overlone who wolks here is lovely and very helpful this 8HOP can not 5hut Doing this would serodise what this community has byilt up.

M. What

PHINE CLOSE

(21) Kieren Tadudeen Bacon (21)
Managua Close, RI-4,51x
I have been Using Best One Shop for 17 years, I have known Mr. Darmos for 2 years and he has & always Shown me and fellow shop users respect and is always asking how my day is. He always insures that when I buy Rizzla He is asking for my I.D. not any more as I am over 18 and a regular custom + they have already seen my identity many of times. I have that everything goes in favour of Mr. Pamer and im Sure the whole community on agree with me in Saving Best Ore Shop
Kiesen Boxon 15.05.18
Page 92



Warren Allaway Nire Rd Cowershow am writing my Recommendation for a 2nd chance as he is not person Somebody that is at all dishonest Shining beacon in ou himself under increasing stress rom personal assults, shopliflers and W. AllAWAY 16.05-19. Page 94

FIVIII: David [mailto:davidthomas

**Sent:** 22 May 2019 12:01

To: Licensing

Subject: BESTONE ONE 1A NIRE ROAD CAVERSHAM RG45LT

Amershan Road

This is an EXTERNAL EMAIL. STOP. THINK before you CLICK links or OPEN attachments.

David Thomas

Sent from Mail for Windows 10

HAVE BEEN LIVING IN CAVERSHAM FOR OVER 20 YEARS BE FORE NIRE ROAD SHOP . I HAVE SEEN LOTS OF CUMINGS AND GOINGS OF PEOPLE EG CHANGING HANDS OF SHOP . BUT OVERALL MR PARMER HAS BEEN THE BEST ONE NO PUN

Click here to report this email as spam.

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> ----Original Message-----

> From: Beverley Brookes [mailto

> Sent: 23 May 2019 16:11

> To: Licensing

04/*4/////* 

> Subject: Best One RG4 5LT

Managua Close

> This is an EXTERNAL EMAIL. STOP. THINK before you CLICK links or OPEN attachments.

>

> To whoever it may concern.

- > Having recently read the notice displayed at the above mentioned shop, I felt compelled to email you with my opinion of the shopkeeper, Mr Parmar.
- > I have been living nearby in Managua Close since 2007 and have seen the shop change hands many times.
- > Of all the people that have run the store, I have to say that Mr Parmar is undoubtedly the most respectful, helpful and kind person that I have come across.
- > He has a strong sense of community spirit and I feel I'm speaking on behalf of the neighbourhood when I say how much he is 'loved' and appreciated.
- > He remains calm and patient with a variety of different clientele and always has the time to advise/assist when required.
- > I was very sad to read that the shop had failed the alcohol test on two separate occasions.
- > Clearly this cannot be disregarded.
- > I can tell you that both my 18 year old son and my 20 year old daughter have both been challenged on separate occasions by both Mr Parmar and another gentleman who frequently works there.
- > I truly don't know if my words and thoughts will make any difference to the situation but I would be most grateful if you could at least please consider the points I've raised at the time of the review of his license.
- > Please feel free to contact me by return of email, or by telephone on

on

- > Thank you for your time.
- > Regards,
- ricgara.
- > Beverley Brookes

24 Th May 2019

Mr SAM CAMPBELL
MERSHAM ROAD
PAVERSHAM READING
BERKS R945BQ

READING TOUGH

1

To: Licencing@reading gov. UK "ON

Subject: Bestone. 1 NIRE ROAD CAVERSHAM
RG45LT.

Pear Sur/Madam,

I am wirting regarding the current situation with the Shop Bestone. Nine Road Cavershom, I understand that there was a situation where Eumebody under the legal age was Sierved with Alcohol/Tobacco which Seems totally out of Character with the Staff of the Shop; I think it could have been a genuino mistako or maybe even that the member of Staff that made the sale could have felt a little intimédated. I have lived across the road from the shop for amost 19 years and have known Mr Parmar for the Past 2 years and have always found him and his staff to be freindly, Polito and helpful at au times.



I think it would be a real shame
If this matter concluded with the loss
of their licence as they propride an
essential and good service for the local
residents and visitors. I believe this is
not only my oplaion but the opinion of
many more.

Yours Screelly & Carelle.

(61)
M. C. TOYCOR
MR 5 TAYKOR
LAINE CLOSE
REPOINT
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CARESTAM BEADING BOROUGH COUNCIL
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ICFEP THIS SHOP OPEN LICENSING SECTION
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20.5.2019
Dece 00
Page 99



Cherelle Edwards loyers
I Nive Road RG4SLT
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he lived here for loyears, and known 300 Mr Parmer
for the last 2 years. He is a well known person to
our community and Respected by adults and Children
due to his politheness. I Posonally have Regular conduct
with Mr Parmoss to encurage him to stay around.
Even though times its been hard for him, the robbery !
stabling I feel as a man who not been taken away
by whats happened tells us hes thriving and
comitted to his Job and Role. I know Recently he gave
a local person a Role but unavcesofully this didnt
go down well but you need to proce him for giving
us community a chance to have an experience in a job
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will back Mr Parmar of need be I could go in but is
need any more information I'm Willing for you to contact
me. Ive helped Kun the local Coversham Childrens find
sharity, helped numerous valuntary work and feel you
should Reconsider your actions against Hr Parmar as
you will not find anyone like him that interests and
Socialises with us locals
Butto
Operelle. Edwards



#### LICENSING ACT 2003 PREMISES LICENCE - PART A

Reading Borough Council being the Licensing Authority under the above Act, HEREBY GRANT a PREMISES LICENCE as detailed in this licence.

Premises Licence Number	LP2002114	

#### **Premises Details**

Trading name of Premises and Address

Best One 1a Nire Road Caversham Reading RG1 5LT

Telephone Number 0118 947 3515

Where the Licence is time limited the dates the Licence is valid N/A

#### Licensable Activities

Licensable Activities authorised by the Licence

Sale of Alcohol by Retail - Off the Premises

#### **Authorised Hours for Licensable Activities**

The times the licence authorises the carrying out of licensable activities

#### Hours for the Sale by Retail of Alcohol

Monday from 0800hrs until 2300hrs from 0800hrs until 2300hrs Wednesday from 0800hrs until 2300hrs from 1000hrs until 2230hrs

Good Friday from 0800hrs until 2230hrs Christmas Day from 1200hrs until 1500hrs and 1900hrs until 2230hrs

#### **Opening Hours**

N/A

#### Alcohol

Where the licence authorises supplies of alcohol whether these are on and/or off supplies

Sale of Alcohol by Retail - Off the Premises

#### Premises Licence Holder

Name, (registered) address of holder of premises licence

Name:

Mr Tajender Singh Parmar

Address:

106 Springwell Road, Hounslow, TW5 9BP

#### Additional Details

Name, address and telephone number of designated premises supervisor where the premises licence authorises the supply of alcohol

Name:

Mr Tajender Singh Parmar

Address:

106 Springwell Road, Hounslow, TW5 9BP

**Designated Premises Supervisor** 

Personal Licence number and issuing authority of personal licence held by the designated premises supervisor where the premises licence authorises the supply of alcohol

Personal Licence Number: H04911

**Issuing Authority:** London Borough of Hounslow

This Licence shall continue in force from 01/08/2017 unless previously suspended or revoked.

Dated: 1 September 2017

Head of Environment & Neighbourhood Services

#### Annex 1

#### **Mandatory Conditions**

#### Supply of Alcohol

#### To be applied where a premises licence authorises the supply of alcohol

- 1 No supply of alcohol may be made under the premises licence:
  - a) at a time when there is no designated premises supervisor in respect of the premises licence, or
  - b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended
- 2 Every supply of alcohol made under the premises licence must be made or authorised by a person who holds a personal licence.

#### Film Exhibitions

## To be applied only where a premises licence or club premises certificate authorises the exhibitions of films

- The admission of children to any exhibition of any film must be restricted in accordance with section 20 of Part 3 of the Licensing Act 2003.
- In the case of films which have been classified by the British Board of Film Classification admission of children to films must be restricted in accordance with that classification.
- In the case of films which have not been classified by the British Board of Film Classification, admission of children must be restricted in accordance with any recommendation made by the Licensing Authority.

#### **Door Supervisors**

To be applied where a premises licence or club premises certificate includes a condition that any person must be at the premises to carry out a security activity. [Except premises with a premises licence authorising only plays or films or premises used exclusively by a club].

Each individual present at the licensed premises to carry out a security activity must be licensed by the Security Industry Authority.

#### Responsible Drink Promotions (commencement date 01/10/2014)

- 1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.
- 2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises—
- (a) games or other activities which require or encourage, or are designed to require or encourage, individuals to—
- (i) drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
- (ii) drink as much alcohol as possible (whether within a time limit or otherwise);
- (b) provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;
- (c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;
- (d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;
- (e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).

#### Supply of Tap Water (commencement date 01/10/2014)

1. The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.

#### Age Verification Policy (commencement 01/10/2014)

- 1. The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
- 2. The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
- 3. The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either—
- (a) a holographic mark, or
- (b) an ultraviolet feature.

#### Drink Measurements (commencement date 01/10/2014)

- 1. The responsible person must ensure that—
- (a) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures—
- (i) beer or cider: ½ pint;
- (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
- (iii) still wine in a glass: 125 ml;
- (b) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and
- (c) where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available."

#### Minimum Permitted Pricing (commencement 28th May 2014)

- 1. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
- 2. For the purposes of the condition set out in paragraph 1-
- (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
- (b)"permitted price" is the price found by applying the formula— P = D + (DxV) where—
- (i) P is the permitted price,
- (ii) D is the rate of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence—
- (i) the holder of the premises licence,
- (ii) the designated premises supervisor (if any) in respect of such a licence, or
- (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;
- (d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- (e) "valued added tax" means value added tax charged in accordance with the Value Added Tax Act 1994
- 3. Where the permitted price given by Paragraph (b) of paragraph 2 would (apart from the paragraph) not be a whole number of pennies, the price given by that subparagraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- 4. (1) Sub-paragraph (2) applies where the permitted price given by Paragraph (b) of paragraph 2 on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
- 4. (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

#### Annex 2

### **Conditions Consistent with the Operating Schedule**

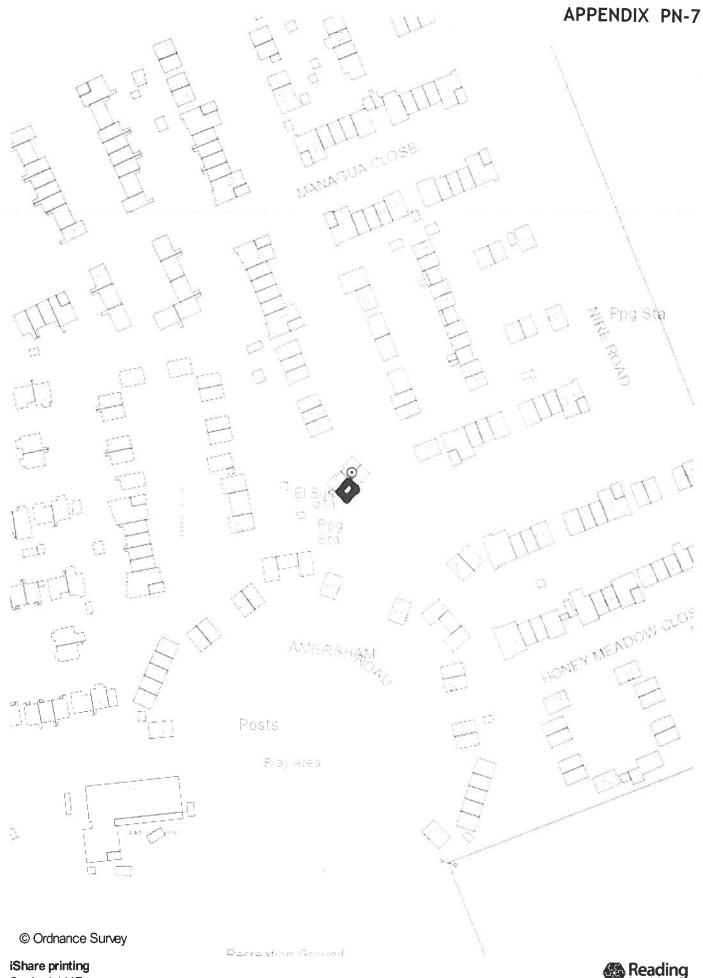
#### Annex 3

## Conditions attached after a hearing by the Licensing Authority

Annex 4

#### **Plans**

As attached plan dated June 2011



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